

Agenda for a meeting of the Shipley Area Committee to be held on Wednesday, 26 January 2022 at 6.00 pm in Victoria Hall, Victoria Road, Saltaire, Shipley, BD18 3JS

Members of the Committee – Councillors

LABOUR	CONSERVATIVE	GREEN	INDPENDENT SOCIALIST
Greenwood Dearden	Heseltine Barker Sullivan Townend Birch	Warnes	Jenkins

Alternates:

LABOUR	CONSERVATIVE	GREEN
Hinchcliffe Ross-Shaw	Riaz Pollard Smith Winnard Felstead	Love

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.
- Please note that any representations will be allowed 5 minutes only and this will have to be shared if there is more than a single speaker.
- On the day of the meeting you are expected to observe the prevailing Covid guidelines and wear a suitable face covering (unless you are medically exempt) and adhere to social distancing. Staff will be at hand to advise accordingly.

From:

Parveen Akhtar
City Solicitor
Agenda Contact: Su Booth

To:

Phone: 07814 073884

E-Mail: susan.booth2@bradford.gov.uk

A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) Officers must disclose interests in accordance with Council Standing Order 44.*

3. MINUTES

Recommended –

That the minutes of the meeting held on 29 September 2021 be signed as a correct record (previously circulated).

(Su Booth – 07814 073884)

4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Su Booth – 07814 073884)

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Monday 24 January 2022.

(Su Booth 07814 073884)

B. BUSINESS ITEMS

6. YOUTH SERVICE UPDATE - SHIPLEY

1 - 16

The report of the Strategic Director, Place (**Document “J”**) will be submitted to the Committee to provide an update on the work undertaken by the Youth Service in the Shipley Constituency over the past 12 months and outlines the direction of travel for the next 12 months.

Recommended –

That the work undertaken by the Youth Service in the Shipley Constituency as detailed in this report be welcomed.

(Damian Fisher – 01274 437146)

7. SHIPLEY AREA COMMITTEE UPDATE ON ASSETS OF COMMUNITY VALUE 17 - 24

The report of the Strategic Director, Corporate Resources (**Document “K”**) will be submitted to the Area Committee to provide an annual update on the listed Assets of Community Value.

Recommended –

That the Area Committee be asked to note the update of listings as Assets of Community Value.

(Simon Sharp – 07816 117754)

8. PROTECTING VULNERABLE CHILDREN AND ADULTS AT RISK OF EXPLOITATION 25 - 70

The report of the Chief Executive’s Office (**Document “L”**) will be submitted to the Area Committee to provide an update on the contemporary strategic response to all forms of exploitation of children and adults at risk of exploitation and how partners from The Bradford Partnership – Working together to safeguard children and the Bradford Safeguarding Adults Board work to drive continuous improvement and to hold agencies to account for their work on this subject. The report also outlines the challenges presented to the partnership following the global pandemic – Covid 19.

Recommended –

That the report be noted.

(Darren Minton – 01274 434361)

9. STREET CLEANSING SERVICE IN THE SHIPLEY AREA 71 - 78

The report of the Area Co-ordinator (**Document “M”**) will be submitted to the Committee and includes recommendations for minor operational changes to the Street Cleansing Service in the Shipley Area Constituency and shows trends of the numbers of fly tipping and cleansing cases reported to the council.

Recommended –

- 1. That members select option 1 as the preferred cleansing delivery model and that Officers work up detailed work patterns in each ward.**
- 2. That Officers draft work patterns similar to the Shipley example in Appendix 1 as soon as practicable.**

(Damian Fisher – 01274 437062)

10. SUPPORTING COVID RESPONSE ACTIVITY - £60,000 REWARD GRANT

79 - 82

The report of the Area Co-ordinator (**Document “N”**) will be submitted to the Committee as Shipley Area Committee has been allocated £60,000 for voluntary organisations who supported and continue to support local communities since the pandemic started in March 2020. The report proposes how grants could be allocated.

Recommended –

- 1. That the £60,000.00 is split equally between each of the 6 wards - £10,000 each.**
- 2. That Ward Officers liaise with their Ward Councillors to decide which organisations will receive a proportion of the grant.**

(Damian Fisher – 01274 437062)



Report of the Strategic Director, Place to the meeting of the Shipley Area Committee to be held on 26th January 2022

Subject:

Youth Service Update – Shipley.

Summary statement:

This report gives an update on work undertaken by the Youth Service in the Shipley Constituency over the past 12 months and outlines the direction of travel for the next 12 months.

The report outlines the following information:

- An overview of youth provision and a timeline of the Youth Services response to the Covid 19 pandemic.
- An update on how the Youth Service continues to respond to increased demand and complexity of need.
- An introduction to the work of the Young Covid Recovery Ambassadors and their role in the community.
- An update on youth provision ward by ward and key developments.

Equality and Diversity

- The Youth Service as part of the Council's commitment to the District has a responsibility to ensure that the service is accessible to all young people and that participation in the service reflects this approach.

Jason Longhurst
Interim Strategic Director
Place

Report Contact: Damian Fisher
Phone: (01274 437146)
E-mail: damian.fisher@bradford.gov.uk

Portfolio:

Neighbourhoods and Community Safety

Overview & Scrutiny Area:

Children's Services

1. SUMMARY

- 1.1 This report gives an update on work undertaken by the Youth Service in the Shipley Constituency in 2021.
- 1.2 The report outlines the following information:
- An overview of youth provision and a timeline of the Youth Services response to the Covid 19 pandemic.
 - An update on how the Youth Service continues to respond to increased demand and complexity of need.
 - An introduction to the work of the Young Covid Recovery Ambassadors and their role in the community.
 - An update on youth provision ward by ward and key developments.

2. BACKGROUND

- 2.1 The Bradford Council Youth Service is part of the wider Bradford District Youth Offer that aims to ensure the provision of a range of activities and services that take place in safe spaces, where young people can develop a sense of belonging, socialise with their peers and develop relationships with adults they can trust. It recognises that with the right supportive relationships, strong ambitions and good opportunities all young people can realise their potential and be positive and active members of society.
- 2.2 The Youth Service vision statement is to work with partners to ensure that young people grow up healthy, happy, informed and aspiring; proud of who they are, where they come from, and actively involved in their community.
- 2.3 Youth Service priorities are aligned to the five key elements of the Bradford District Youth Offer – as detailed in the table below:

<i>Youth Offer Element 1 – Information, Advice and Guidance(IAG)</i> Increase the numbers of young people accessing IAG through digital media.
<i>Youth Offer Element 2 – Voice and influence</i> Increase the numbers of young people participating in Youth Voice opportunities at all levels.
<i>Youth Offer Element 3 – Open access/detached</i> Deliver a diverse youth offer through working in partnership with the Voluntary & Community Sector (VCS) and local communities.
<i>Youth Offer Element 4 - Targeted provision</i> Increase the number of specific interventions to address the needs of vulnerable young people.
<i>Youth Offer Element 5 - Active citizens and young people's contribution to community life</i> Increase the number of young people having a positive impact on their community.

- 2.4 The Youth Service is managed as one service. Staff are contracted to the Youth Service and are allocated to areas.

3. OTHER CONSIDERATIONS

3.1 Youth Provision

Over the last 12 months' youth provision across all six wards has continued to respond to the needs of young people. Ward teams have worked with a wide range of community partners to ensure that young people have a network of support that enables them to engage in positive relationships. This work has taken place through a range of delivery methods including; detached, outreach and centre based sessions. This approach has enabled Youth Workers to consistently respond to issues faced by young people whilst continuing to promote key public health messages by offering information, advice and guidance.

In October and November, significant Youth Service resource was used to prevent and challenge the seasonal peak in Anti-Social Behaviour (ASB) associated with Halloween, Mischief Night and Bonfire Night. Youth Workers engaged young people in a 'Consequences' campaign that highlighted the impact of ASB and misuse of fireworks.

Between January and March 2021 intensive detached work was delivered in all wards that specifically supported young people during the third national lockdown. Youth Workers sought to map 'hotspots' that required additional resources to ensure greater community compliance. Between April and June Youth Workers offered a menu of support to young people that supported the idea of having limited contact with others through the concept of bubbles / small groups.

Over the summer months Youth Workers offered activities in local parks and green spaces that encouraged well-being but started to prepare young people for returning to life without restrictions. In addition, Youth Workers also targeted young people making the transition between primary and secondary school and offered *Moving Up* sessions that helped build resilience.

3.2 Responding to demand and complexity of need

Over the last 12 months Youth Workers have responded to a significant increase in referrals from partner organisations to help address the following issues:

Domestic Abuse – young people report that they have experienced increased tension and domestic abuse within their family units.

Educational Anxiety – young people report that they are anxious and fearful of the learning that they have lost and what this means for their future.

Isolation – young people report that they have felt lonely and isolated and a significant amount of family time is spent in different rooms on individual screens and devices.

Self Harm – young people report that they have used self-harm as a means to cope with some of the issues that they have experienced.

Our service has remained focused on meeting demand and delivered the following support through local youth provision:

Youth Clubs - Enables young people to come together and socialise through a series of activities and programmes that help develop personal and social skills whilst encouraging thought and action on local area issues. Youth clubs are an essential component in developing independence and reducing dependency on specialist services. While some of our youth clubs have been forced to remain closed during the pandemic due to health and safety concerns, we have managed to hire buildings in order that young people have a safe place to meet.

Peer Support Groups – the Youth Service has developed a series of peer support groups that enable young people to come together and support each other for issues that are important to them. Many of these sessions have a central activity that helps young people to engage and build trust.

One to One Support – young people are supported by a local Youth Worker who will offer home visits and a series of interventions designed to build trust. Through these interventions youth workers will set goals and targets for young people and help them assess local support networks. This work helps address complex issues such as; Domestic Abuse, Child Sexual Exploitation and Family Breakdown.

Volunteering – as young people become older we encourage them to take on board more responsibility in the local community. Youth Workers support young people to participate in community action projects, helping others and developing employability skills through volunteering.

3.3 **Other work targeted at young people with specific needs including vulnerable and at risk.**

The Youth Service continues to provide direct support to young people at risk of exploitation. Through building trust with their Youth Worker, young people have reported feeling less isolated, more connected with their community and safer. The Youth Service in Shipley currently runs a number of targeted provisions all of which offer young people a safe space to engage in positive activities. This work helps raise awareness of issues such as serious organised crime, grooming and county lines. Youth Workers work closely with the Breaking the Cycle Team and support low risk cases in the local community.

3.4 **Buddy support as part of Youth in Mind**

The Youth Service has been commissioned to deliver early interventions to young people across the district. This is a collaborative partnership with Bradford District Care Trust and Youth in Mind (YiM) which offers help to young people for their mental health and well-being and seeks to reduce demand on specialist services.

Over the last year, Shipley has received a number of referrals from the Child and Adolescent Mental Health Service (CAMHS), School Nurses & other professionals. These referrals are allocated to Youth Workers who act as Buddies to young people, their role is to befriend them, support them using the Signs of Safety approach and navigate local support networks.

In addition, Youth Workers work closely with secondary schools in Shipley including Bingley Grammar, Beckfoot, Parkside and Salts and also Shipley College and help identify students who need support for their mental health and well-being. Youth Workers support these additional caseloads in schools, delivering 1:1 work on a weekly basis developing young people's confidence, self-belief and resilience. Youth Workers also support young people in hospital offering interventions that promote self-care and connect them to local services that offer crisis support.

3.5 **A partnership approach**

Youth Workers work with local partners to understand the needs of the community and help build capacity to deliver bespoke projects. These projects help build stronger relationships with the local community and increase participation, action and ownership on local area issues.

Within each ward Youth Workers work alongside Ward Officers to map local area issues and develop responses.

Mapping and understanding the root causes of local issues provides an opportunity to plan and develop longer term responses that local partners are supported to lead on. This enables funding to be secured and additional resources to be invested.

New Initiatives in Development

3.6 **Future Boost Trainees**

In October 2021, the Shipley team welcomed a new Youth Work Trainee to the team. The trainee will be with us for 2 years and will support the development of Youth Voice initiatives that ensure young people years old have a greater role in shaping service delivery. The trainee will also help identify gaps in provision and develop new projects that respond to the needs of young people aged 16-25 years old.

3.7 **Post Covid response work (Young Covid Ambassadors Project)**

The service has built on and expanded the work developed by our Young Covid Ambassadors project. We have created opportunities for a new cohort of Young Covid Ambassadors who will help develop a programme of work that focuses on Covid recovery, intergenerational activity and well-being. We believe that this could help aid groups of people to overcome some of the impacts of lockdown and isolation. The Ambassadors will help to strengthen public health messages and promote community activity through a series of events in each ward.

Shipley has 3 Covid Ambassadors who work alongside Youth Workers to engage young people and identify local area issues. This information is then collated and analysed for patterns and trends and then shared with Public Health Bradford. The information collected by the YCRA has been integral to responding to local issues and supporting the community to recover from the Covid pandemic.

3.8 **Shipley Wide Provisions**

The Shipley youth work team leads on the delivery of 3 area wide projects. These sessions are for young people to attend from across the Shipley Constituency. The area wide sessions are themed to suit young people's needs, interests and increase our Youth Offer and include an inclusion session, LGBTQ+ session and advice and information.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The Youth Service base budget remains unchanged for 2021/22. The service will continue to fill vacancies and recruit additional staff to fulfil commissioned service delivery inc: Youth in Mind, Breaking the Cycle, Young Covid Ambassadors and Positive Futures. Some of this commissioned work is geographically specific which may mean that we see demand being met with additional Youth Work resources.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

The implementation of the planned budget for the Youth Service is subject to the internal risk management plan of the Council and progress is reported to the Place Departmental Management Team.

6. LEGAL APPRAISAL

No issues.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

The Youth Service delivery enables local initiatives to be supported, encouraging groups and individuals to undertake activities that improve the social, economic and environmental well being of their communities.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

Greenhouse gas emissions and wider environmental impacts was a consideration of the Buildings Review.

7.3 COMMUNITY SAFETY IMPLICATIONS

Young people from across Shipley engaging in weekly sessions and specialist provisions are directly and indirectly involved with supporting and developing community safety within their local area. Voice and influence is central to youth work delivery ensuring young people's ideas, suggestions and thoughts are heard. The strengthened approach to the devolution of the Youth Service will allow for:

- an increased sense of local democracy for both young people and communities
- young people to be more active in democratic, decision-making processes alongside their political representatives
- the voice and influence of young people to remain central, meaningful and paramount in identifying and addressing needs and issues in their communities

- the requirements of the localism/devolution agenda to be met effectively and efficiently

7.4 HUMAN RIGHTS ACT

There are no direct Human Rights implications arising from the recommendations below.

7.5 TRADE UNION

All budget proposals are subject to consultation with the Trade Unions.

7.6 WARD IMPLICATIONS

The information in this report is related to all wards in the constituency and Appendix B outlines the Youth Service projects and activities delivered across Shipley.

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

The initiatives undertaken by the Youth Service highlighted in this report illustrate the significant help and support Youth Workers do to consistently respond to issues and aspirations of young people.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

No issues

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

9.1 This report is for information only.

10. RECOMMENDATIONS

10.1 That the work undertaken by the Youth Service in the Shipley Constituency as detailed in this report be welcomed.

11. APPENDICES

11.1 Appendix A: Youth Service in Shipley Baseline Youth Provision

11.2 Appendix B: Shipley – Youth Service Ward Updates

Youth Service in Shipley Baseline Youth Provision – 2021

	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
BAILDON		Baildon Youth Council 5pm to 8pm St Hughes Church	Small Group Session 6pm to 9pm	Detached Youth Work 6pm to 7pm		Detached Youth Work 3pm to 5pm
BINGLEY		Inclusion 6pm to 8pm Cardigan House	Small Group 3.30pm to 6.30pm		Detached Youth Work 6pm to 9pm	Detached Youth Work 3pm to 9pm
BINGLEY RURAL	Open Access 6pm to 8pm Wilsden Community Centre			Detached Youth Work 5pm to 8pm		
SHIPLEY	Open Access 6pm to 9pm Shipley Town Centre		Small Group Session 5pm to 8pm	Detached Youth Work 6pm to 9pm		Detached Youth Work 3pm to 9pm
WHARFEDALE			Open Access 4pm to 6pm Queens Hall			
WINDHILL AND WROSE		Open Access 6pm to 8pm Highcroft Community Centre		Open Access 5pm to 8pm Highcroft Community Centre		
SPECIALIST PROVISION – SHIPLEY WIDE		Information and Advice 2pm to 4pm		Information and Advice 2pm to 4pm Sound LGBTQ+ 6pm to 9pm		

The above table provides an overview of the regular weekly youth sessions that take place in the Shipley Constituency. We also provide a range of activities during school holiday periods and deliver support and guidance for young people in the following schools – Salts, Beckfoot, Parkside and Bingley Grammar and also Shipley College. The main purpose of this work is to support young people with mental health issues through the Youth in Mind programme. Since April this year, 76 young people have received individual support through the Youth in Mind initiative.

Shipley Ward Updates

Bingley

One again, during the second year of Covid 19, we have been unable to open Bingley Youth Café for open access youth provision due to public health risks to service users, staff and the community. However, this has also been a time when young people have needed support and access to youth workers due to the pandemic and issues arising from the pandemic such as isolation, domestic violence, emotional health and well-being and education. Some young people have also told us that their alcohol and drug consumption has gone up during the pandemic.

With Bingley Youth Café being closed, young people have been limited as to where they could go and consequently, have ended up hanging around Bingley Town Centre and Myrtle Park and this has led to anti-social behaviour from some young people. The anti-social behaviour has caused major issues for some businesses and some of the issues have included,

- Young people intimidating members of the public in Myrtle Park and using drugs in the park
- Vandalism to some of the local businesses
- Young people skating in LIDL car park which was dangerous to both them and other members of the community
- Intimidation of local businesses and staff at the tea shop in Myrtle Park
- Damage to the band stand in Myrtle Park
- Other young people felt intimidated by the bad behaviour of some young people

Youth workers have worked with the police, elected members, the Ward Officer and local businesses to reduce the anti-social behaviour over a period of many weeks and, although it has not completely stopped, it has reduced to a significant extent with some businesses now reporting no issues. One business owner said,

'It's been fantastic since the youth workers have been around ... We have hardly seen any issues for weeks and customers are feeling safe to come back ...'

Youth Workers managed to make contact with the young people who have been causing anti-social behaviour and are currently trying to build better relationships and to engage the young people in more positive behaviours.

Throughout the past 12 months, detached youth work has taken place for 12 hours per week in the Town Centre and Myrtle Park. While much of the work has been focused on relaying public health messages and ensuring that young people are staying as safe as possible during the pandemic, youth workers have also offered support in a range of issues including dispelling some of the myths and conspiracy theories around Covid 19, drugs and alcohol, mental health and staying safe, particularly in response to possible issues of child sexual exploitation and grooming around the park. After the disruption the pandemic has caused in terms of education, a number of young people have expressed worries and concerns about their education and future prospects.

Unfortunately, there have been some hate incidents in Bingley in terms of LGBTQ+ young people and also BAME young people who have been victims of abuse from another group of young people. We have managed to identify the perpetrators and will continue to work with them to change behaviour while supporting the victims. A small group of young people were involved in an arts project with a professional artist where they used art to explore hate crime.

We have continued to deliver our highly successful Youth in Mind group and have been able to

hire Bingley Little House to deliver this work. The group meets weekly and has grown in numbers over the past 12 months. The group focuses on peer support, staying safe and building resilience and young people are invited to join after they have received one to one support from a youth worker around mental health and when they feel ready to join a group situation. The group has provided an opportunity for young people to make new friends which has been an excellent outcome for young people who have suffered social anxiety and exclusion.

In August 2021, the Youth Service supported the first Farmer's Market in Bingley after the various Covid restrictions. Our Covid Recovery workers and young people spent the afternoon talking to members of the public about the Youth Service and handing out 'random acts of kindness' in an effort to cheer people up after 18 months of the pandemic and it seemed to do the trick!

Our successful inclusion group is now up and running again face to face as we have hired Cardigan House so the young people can finally meet their friends in person. The young people continued to meet digitally during the pandemic and carried out a range of projects including making art work which was taken to Bradford Royal Infirmary to place on the walls in the wards. The young people have benefited from participation in a range of arts, team and sports activities and even went on a barge trip in the summer where they learned how to steer the barge and operate the locks.

Shipley

Due to not being Covid secure, we have been unable to open Shipley Youth Café over the past 12 months. The ventilation issues have now been resolved and we are hoping to re-open in January 2022. Hiring a space in the Kirkgate Centre has enabled us to deliver a weekly open access session, but most of the work has been detached, and again, there have been pockets of anti-social behaviour, mainly in the parks and around the Town Centre.

We are fortunate to receive left over food from Greggs at the end of the day on Thursdays and Saturdays. Youth workers distribute this food regularly to our more vulnerable families through 'garden gate' visits on a weekly basis. This has been a life saver for some young people, particularly care leavers and young people living alone. It also provides a weekly opportunity for our staff to visit more young people in their home to identify any issues they may have and support them to resolve them.

Again, referrals for young people suffering mental health have been steadily increasing in Shipley, many as a result of increased anxiety due to Covid 19. In order to continue to support young people following their initial period of 12 weeks of individual support, we have developed a new Youth in Mind group particularly aimed at more vulnerable young people. The group meets weekly and as well as providing a safe space where young people can develop support strategies for each other, have access to youth worker support, they can also have fun through a range of educational activities.

We continue to provide advice, information and guidance for young people through our partnership with 16-2-25 Advice, Advocacy Action, an advice agency that does exactly what it says on the tin! Through this partnership, young people from across the Shipley Constituency have access to advice around such areas as benefits, debt, access to housing and education.

During 2021, we established the first LGBTQ+ session for young people at the Kirkgate Centre in Shipley. By basing the provision in the town centre, it is more accessible to young people across Shipley and the group is open to all LGBTQ+ young people. The session was established due to need expressed by young people of the LGBTQ+ community who wanted a safe place where they could meet with their peer group, enjoy a range of activities and have a safe space where they could discuss issues/problems/feelings with a youth worker. In January 2022, we will welcome a

new Youth Worker to the Shipley Team who will continue to develop this work as well as hold the lead responsibility for work with LGBTQ+ young people across the District.

Shipley Town Council have recently expressed an interest in supporting work with young carers in the area. The Youth Service is hoping to develop a partnership with Carers Resource to create new provision in Shipley to support young carers, many of whom have suffered isolation and loneliness during the current pandemic.

Bingley Rural

We have continued to deliver detached youth work across the Bingley Rural area. There have been sporadic incidences of anti-social behaviour in Bingley Rural which youth workers have responded to and worked alongside the police to identify and target key individuals to try to engage them in more positive behaviours.

Unfortunately, Denholme Youth Café has been closed since the start of the pandemic due to health and safety concerns in terms of the size of the building and the ability to socially distance and provide adequate ventilation. When restrictions were lifted, it was discovered that the lack of use of the building had led to it becoming very damp and carpets and furnishings were destroyed by mould. Members of the management committee have done a sterling job in bringing the Youth Café back into use and we hope that we will be able to re-commence indoor sessions early in 2022, Covid allowing. Not being able to use Denholme Youth Café has caused anti-social behaviour issues in the village with the young people literally having nowhere to go. Youth workers have tried to be creative and taken a range of equipment to engage young people in sports, team games and other outdoor activities in local parks.

Some of our beautiful nature spots in Bingley Rural have proven popular with young people, particularly during the summer months. After a young man very sadly drowned at Goit Stock in March, youth workers stepped up detached youth work around Goit Stock and Doe Park to try to deter young people from swimming in potentially dangerous waters. The problem was exacerbated, particularly in Doe Park, where young people were using cannabis and alcohol and then going into the water. We hope to continue to develop our relationship with Doe Park in 2022 to address these issues, but also to look at ways that we can get local young people more involved in Doe Park so that they develop a sense of ownership and responsibility for the area.

Our positive relationship and partnership with Wilsden Village Hall continues to grow. The Village Hall has had a fantastic refurbishment and young people and youth workers alike were thrilled when the Village Hall designed the coffee bar in the theme of a 'diner' and named it Sam's Diner in honour of a young person who was very popular in the area, but had sadly taken his own life.

Early in 2021, Wilsden Village Hall and the Youth Service made a partnership bid to deliver a Random Acts of Kindness project in Wilsden. The Area Committee asked that we deliver the project in all 6 wards of Shipley. While we have not completed the full project, mainly due to restrictions and fears around Covid, we have managed to deliver random acts of kindness to well over 200 people across the Shipley Constituency and engaged community members of all ages and a range of backgrounds.

Cullingworth has posed problems in terms of anti-social behaviour, however, we have been working alongside the police to address the issues and look at ways of engaging young people in more positive behaviours. A very brief discussion before Christmas revealed that the new Village Hall runs a successful youth club and there may be possibilities of developing a partnership to address the needs of the more vulnerable young people in the area.

Baildon

Provision in Baildon continues to be a mixture of building based small group sessions for more vulnerable young people and also detached work.

Again, Baildon has, unfortunately suffered anti-social behaviour which is being carried out by a small group of young people in areas such as Jenny Lane, Sandal Primary School and the rugby club. The young people have caused damage and graffiti, however, we are aware of this group and are working with them to try to engage them in more positive behaviours and activities. We have established a weekly session at Baildon Methodist Church with this group of young people and during the group sessions we are working towards helping the group make better choices, making them understand what anti-social behaviour is and how it affects everyone including themselves. In the long term, we hope to encourage these young people to become more positively involved in their local community.

Detached youth work takes place in a number of areas across Baildon and we have made contact with 2 or 3 groups of young people. Many of the young people are not causing any trouble, but do tend to hang around and smoke cannabis, with some young people telling us their cannabis consumption has increased since the start of the pandemic.

We are currently in search of a larger premises in order that we may deliver building based sessions to larger groups of young people and in order to further engage with the young people that we have met on the streets during our detached work.

Twice a week, we receive left over food from Greggs and this is distributed by our youth workers to some of the more vulnerable families and young people in Baildon during our detached sessions on a Thursday and Saturday. The food is delivered to young people's homes which also gives youth workers an opportunity to check in with families and young people and pick up any emerging issues.

The Youth Service continues to work in partnership with HALE to deliver Baildon Youth Council which meets on a weekly basis at St Hughes. Baildon Youth Council is growing in numbers and now around 15 young people are involved with some of the longer serving members acting as young leaders to support newer members.

Two members of Baildon Youth Council attended a climate change event at the Kirkgate Centre in Shipley and spoke in front of all the delegates at the event about why they believe tackling climate change is important. They also promoted their youth session at the event and probably spoke in front of 50 to 60 people which was very daunting for them at first, but they did an amazing job! Following this session and back at a Baildon Youth Council meeting, the young people engaged in a session around the plastic free campaign.

This Christmas, young people were involved in the Christmas fair in Baildon and will be looking to make some awareness raising issues for social media in 2022 to promote their work in Baildon and to explore issues such as climate change.

Wharfedale

During the pandemic and the times of lockdown, detached youth work in the Burley area enabled youth workers to make contact with new groups of young people from the age of 13-16 years. Due to the lockdown, there was nowhere for young people to go and so, they had found places in the village to hang out and meet their friends. The young people presented issues around drugs and staying safe in their community and, with the support of Burley Parish Council, we have been able to deliver a weekly small group session that has offered support and guidance as well as a place

to go and, involving some of the more vulnerable young people.

Unfortunately, the young people have caused some anti-social behaviour and we have been asked not to continue to deliver this session at the Village Hall. We are hoping to open discussions with the Village Hall in 2022 to see if this situation can be remedied and if not, we will be looking for alternative premises as we are really keen to continue our work with this group of young people and other more vulnerable people in the area.

Detached work in Burley has enabled us to identify groups of young people on the streets that we have not previously had contact with. We wish to continue to work with these groups of people, particularly as we have identified issues around cannabis use and some anti-social behaviour.

The Youth Service offered a session of basic youth work training to volunteers in the community and we look forward to discussions with volunteers, the Parish Council, YouthQuake and other community groups to ensure that the needs of all groups of young people are met in the area.

Windhill & Wrose

We have been lucky to have Highcroft Youth Centre in the Windhill & Wrose area and we have been able to use the building for the whole of this year due to its size and the fact that we have been able to make the building Covid secure.

Activity at Highcroft Youth Centre has increased massively over the past 12 months and it now houses the Breaking the Cycle Project as well as a team of youth work trainees. It is slowly becoming a community hub of activity including an afterschool club run by Superstars, a weekly Wrose Adventurers session, 2 open access youth club sessions and an indoor bowling session for older members of the community.

Young people attend the youth club on a Tuesday and Thursday evening and have been involved in a range of sports and arts activity and the young people enjoy a regular cook and eat session. A small group of young people have also set up a roller skating activity in the sports hall and there are plans to train staff so that we can make greater use of the climbing wall.

Detached work has continued to take place across the Windhill & Wrose area and again, Windhill & Wrose has suffered from spikes in anti-social behaviour. Youth workers have taken sports equipment into the parks as a means of trying to engage young people in more positive behaviours.

We have a new Ward Lead for Windhill & Wrose who starts work in the area in January 2022. With additional staffing, we hope to increase the number of youth sessions we offer in Windhill & Wrose and also continue to develop our partnership with Windhill Community Centre and other youth based organisations in the area.

Covid Recovery Team

It is important to mention our Covid recovery Team who have only been around since the Autumn of 2021, but had a positive impact already in the Shipley Constituency. The team consists of a leader in charge, 2 Covid recovery workers and 3 Young Covid Ambassadors and they have their work cut out as their contracts will end in March 2022.

The aim of the Covid Recovery work is to support fearful young people in returning to more normal life after the pandemic and supporting older more vulnerable people in the community through intergenerational work.

Having less than 5 months to do the work, the team have hit the ground running and are already

bringing a Covid recovery element to youth provision across the Shipley Constituency.

The team hope to work in 4 schools including Parkside, Salts, Bingley Grammar and Beckfoot and also Shipley College to support young people who are particularly fearful or have been negatively impacted by the pandemic. There are still young people who have not returned to school or college following the pandemic and these young people will be supported to return to school through home visits and sessions in school and in the community.

The team have already received 2 individual referrals and after 'garden gate' visits and support from the youth worker, one young person has now returned to school on a reduced timetable and has been signposted to our small group sessions in the community. A second young person is currently isolating, but before the isolation had taken encouraging steps and attended the cinema. This was the first time the young person had been out of the house in 6 weeks. The young person will be attending a small group session once the isolation period has come to an end.

The intergenerational element of the project is well on the way and the Covid Recovery team have identified and established a provisional working relationship with 6 community organisations: Windhill Community Centre, Hale Project, St Hugh Church Women's group, Kirkgate Centre, Carr Lane Community and Shipley Baptist Church all of whom are keen to set up a youth provision. The team have also supported 4 community events including a Come Dine with Me session, litter pick, food bank and a table top sale. The Covid Recovery team also supported young people's involvement in a Cop26 event, a plastic free awareness session, 2 Christmas fairs and Christmas Dinner events held at the Kirkgate Centre and Windhill Community Centre.

Between now and March 2022, the team are planning an 'acts of kindness' project for Valentine's day, a diversity and inclusion event for International Women's Day and continued involvement in environmental work. The team will also develop a series of drop in sessions at Shipley College and continue to support the ongoing youth work in the Shipley Constituency while ensuring a Covid recovery element to our work.

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Report of the Director of Corporate Resources to the meeting of Shipley Area Committee to be held on 26th January 2022

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Subject:

Shipley Area Committee Update on Assets of Community Value

Summary statement:

Executive on 8th September 2020 changed the process for the listing of Assets of Community Value and required Estates & Property to provide an annual update to each Area Committee.

EQUALITY & DIVERSITY:

There are no Equality or Diversity implications.

Joanne Hyde
Strategic Director Corporate Resources

Portfolio: Corporate Resources

Report Contact: Simon Sharp
Senior Asset Management Officer
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Overview & Scrutiny Area: Regeneration and Environment

1. SUMMARY

- 1.1 Members are asked to consider and note the update on Assets of Community Value (ACV's) in the Shipley area.

2. BACKGROUND

- 2.1 Part 5 Chapter 3 of the Localism Act 2011 (the Act) details the legislation for Assets of Community Value and sets out the Community Right to Bid. The right came into force on 21st September 2012 and its purpose is to give communities a right to identify a property or land that is believed to further their social interests or social wellbeing and gives them a fair chance to make a bid to purchase the property or land on the open market if the owner decides to sell. From the date the landowner informs the Council of their intention to sell, eligible community groups have a period of six weeks to confirm whether or not they wish to submit to bid to purchase the property or land. If they do inform the Council that they want to bid, the landowner is prevented from disposing of the property for a period of six months (from the date they originally informed the Council of their intention to sell) unless it is to a community organisation. The landowner is free to dispose of the property at the end of the six-month period to whomsoever they see fit.

Section 90 of the Act states if a local authority receives a "community nomination", the authority must consider the nomination. The authority must accept the nomination if the land nominated is in the authority's area and is of community value.

Only specified bodies with a local connection are able to submit nominations for property or land to be included in the List of Assets of Community Value:

- A Neighbourhood Forum;
- A Parish Council;
- An unincorporated body with 21 local people on the electoral roll that does not distribute any surplus it makes to its members;
- A company limited by guarantee which does not distribute any surplus it makes to its members;
- An industrial and provident society which does not distribute any surplus it makes to its members;
- A community interest company.

The nominator must be able to demonstrate and satisfy all of the listing criteria as laid down in the legislation. Section 88(1) states that buildings or land with a current use is considered to be of community value, if, in the opinion of the authority, there is:

- a) An actual current use of the building or other land that is not an ancillary use furthers the social wellbeing or social interests of the local community, and;
- b) It is realistic to think that there can continue to be non-ancillary use of the building or other land which will further (whether or not in the same way) the social wellbeing or social interests of the local community.

Section 88(2) states that land does not meet the criteria laid out in 88(1) is of community value if in the opinion of the authority:

- a) there is a time in the recent past when an actual use of the building or other land that was not an ancillary use furthered the social wellbeing or interests of the local community, and;
- b) it is realistic to think that there is a time in the next five years when there could be non-ancillary use of the building or other land that would further (whether or not in the same way as before) the social wellbeing or social interests of the local community.

It is important to note that if either of the criteria in Section 88(1) or (2) are met, then the Council must add the site to the List of Assets of Community Value.

3. OTHER CONSIDERATIONS

- 3.1 On 8th September 2020 the Executive approved changes to the process for assessing ACV nominations due to difficulties in achieving the timeframe set out in Regulation 7 of the Assets of Community Value Regulations (England) 2012 which states that nominations must be assessed within an eight-week period. It was taking the Council an average of 11.2 weeks to assess a nomination, with only 34% being assessed within the statutory deadline. In one case it took 25 weeks for the nomination to be assessed. Although there is no penalty for failure to meet the deadline, there are potential repercussions.

The main change to the assessment process was to remove the need to take reports to Area Committee for a recommendation whilst strengthening the input from the Portfolio Holder and Ward Members. This was because the Council has no control over when Assets of Community Value nominations are received and delays can be incurred when a nomination is received at a time which doesn't align with an upcoming Area Committee, or if the next committee meeting is to be rescheduled. Clearly the views of Elected Members are very important in assessing Assets of Community Value nominations, but an alternative method of seeking their input was needed to ensure 100% compliance within the statutory eight-week deadline.

To ensure elected members have the opportunity to continue to comment on Assets of Community Value nominations, a revised process has been introduced, whereby Ward Councillors for the Ward in which the nominated property is located and the Portfolio Holder are notified by email of nominations which pass an initial eligibility check at the early stages of assessment. Those Members will be given the opportunity to comment and can request a copy of the nomination form and supporting documentation if required. Any comments received will be noted in the report which will be produced recommending to list or not to list.

In order for Area Committees to be kept apprised of developments with Assets of Community Value in their areas, it was agreed that an annual report be submitted to each committee updating on nominations received and the outcome of those nominations, as well as any other pertinent information.

- 3.2 District wide there have been a total of six nominations received since September 2020 and 100% have been assessed within the statutory timeframe. Of those six nominations five are situated within the Shipley area.

- 3.3 Highfell Grove Village Green Space, Harden, was nominated to be added to the List of Assets of Community Value by Harden Village Council. The nomination was assessed within the statutory timeframe and the decision was made not to list the asset as a current or previous non-ancillary use of the land that would further the social wellbeing or social interests of the local community could be proven.
- 3.4 Wycliffe Green Space, Shipley was nominated to be added to the List of Assets of Community Value by Wycliffe Neighbourhood Association who are an unincorporated body with 21 local people on the electoral roll that does not distribute any surplus it makes to its members. The nomination was assessed within the statutory timeframe and the decision was made to add the asset to the list as a current use of the land that is not an ancillary use and furthers the social wellbeing or social interests of the local community was evident. The land was added to the list on 5th May 2021. Following notification to the owner of the land Incommunities, they requested an internal listing review of the decision to add Wycliffe Green Space to the list. That listing review was completed within the statutory timeframe and it was deemed the decision to add the land to the list was correct.
- 3.5 Hermit Inn Public House, Burley Woodhead, was nominated to be added to the List of Assets of Community Value by Burley in Wharfedale Parish Council. The nomination was assessed within the statutory timeframe and the decision was made to add the asset to the list as a current use of the building that is not an ancillary use and furthers the social wellbeing or social interests of the local community was evident. The Hermit Public House was added to the list on 5th May 2021. Following the decision to list the owners of the Hermit Public House advised us of their intent to dispose of the property which triggered the interim moratorium period of six weeks to allow eligible community groups to come forward and bid for the property. No such group came forward and therefore the owners were free to dispose of the property on the open market. The owners secured a successful offer for the property and following a relevant disposal the asset was removed from the list on 30th June 2021.
- 3.6 Kirkgate Centre, Shipley was nominated to be added to the List of Assets of Community Value by The Kirkgate Centre (CIC) who are a community interest company. The nomination was assessed within the statutory timeframe and the decision was made to add the asset to the list as a current use of the building that is not an ancillary use and furthers the social wellbeing or social interests of the local community was evident. Kirkgate Centre was added to the list on 19th August 2021.
- 3.7 Bilberry Banks (AKA Sandy Banks) was nominated to be added to the List of Assets of Community Value by Wilsden Parish Council. The nomination was assessed within the statutory timeframe and the decision was made to add the land to the list as a current use of the land that is not an ancillary use and furthers the social wellbeing or social interests of the local community was evident. Bilberry Banks was added to the list on 29th September 2021.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 There are no financial issues arising.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risk arising out the recommendation.

6. LEGAL APPRAISAL

6.1 There no legal issue arising out of the recommendation.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

7.1.1 There are no sustainability implications.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

7.2.1 There are no greenhouse gas emissions impacts.

7.3 COMMUNITY SAFETY IMPLICATIONS

7.3.1 There are no community safety implications.

7.4 HUMAN RIGHTS ACT

7.4.1 There are no Human Rights Act implications.

7.5 TRADE UNION

7.5.1 There are no Trade Union implications.

7.6 WARD IMPLICATIONS

7.6.1 There are no Ward specific implications.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

7.7.1 The annual ACV report to the Area Committee will be part of the Area Committee Action Plan.

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

7.8.1 There are no implications for children and young people.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

7.9.1 A Privacy Impact Assessment has taken place so data protection and information security matters arising from the listing of ACV's does not breach GDPR.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 There are no not for publication documents.

9. OPTIONS

9.1 None

10. RECOMMENDATIONS

10.1 Area Committee are asked to note the update of listings as Assets of Community Value.

11. APPENDICES

11.1 Appendix 1 - Full list of Asset of Community Value

12. BACKGROUND DOCUMENTS

12.1 Executive Report and Minutes 8th September 2020.

Current List of Assets of Community Value – 13/12/2021

ACV Number	Status	Property	Applicant	Owner	Approved	Expires
ACV0052	Approved	The Swan	Addingham Parish Council	Enterprise Inns	09/03/2017	09/03/2022
ACV0053	Approved	Myrtle Park	Bingley Town Council	CBMDC	28/06/2017	28/06/2022
ACV0054	Approved	Bingley Town Hall	Bingley Town Council	CBMDC	28/06/2017	28/06/2022
ACV0055	Approved	Bingley Swimming Pool	Bingley Town Council	CBMDC	28/06/2017	28/06/2022
ACV0056	Approved	Jenny Lane - Wooded Area	Baildon Town Council	RC Diocese of Leeds	28/06/2017	28/06/2022
ACV0057	Approved	Jenny Lane - Playground	Baildon Town Council	RC Diocese of Leeds	28/06/2017	28/06/2022
ACV0058	Approved	Jenny Lane - Rugby Ground North	Baildon Town Council	RC Diocese of Leeds	28/06/2017	28/06/2022
ACV0059	Approved	Jenny Lane - Rugby Ground South	Baildon Town Council	RC Diocese of Leeds	28/06/2017	28/06/2022
ACV0061	Approved	Denholme Allotments	Denholme New Allotments	CBMDC	11/10/2017	11/10/2022
ACV0062	Approved	Addingham Recreation Ground Sports Pavilion	Addingham Academy	Addingham Parish Council	14/12/2017	14/12/2022
ACV0063	Approved	Burley Community Library	Burley in Wharfedale Community Trust (BWCT)	Burley Parish Council	14/02/2018	14/02/2023
ACV0065	Approved	Wheatley Lane - Former Public Conveniences	Ilkley Parish Council	CBMDC	06/09/2018	06/09/2023
ACV0066	Approved	Beverley Rise Verge	Ilkley Parish Council	William Scott	06/09/2018	06/09/2023
ACV0067	Approved	Back Grove Road - Land	Ilkley Parish Council	CBMDC	06/09/2018	06/09/2023
ACV0070	Approved	White Wells	Ilkley Civic Society	CBMDC	12/03/2019	12/03/2024
ACV0071	Approved	Ilkley Manor House	Ilkley Civic Society	CBMDC	17/09/2019	17/09/2024
ACV0073	Approved	Low Hall Road - Land	Menston Parish Council	CBMDC	17/09/2019	17/09/2024
ACV0075	Approved	Menston Arms	Menston Parish Council	Sam Smith Brewery Limited	17/09/2019	17/09/2024
ACV0076	Approved	Sun Inn	Save The Sun Inn	Mr Parvez Akhtar	20/01/2020	20/01/2025
ACV0077	Approved	Oakworth Jubilee Garden	Oakworth Village Society	CBMDC	27/11/2019	27/11/2024
ACV0079	Approved	Bierley Post Office	The Neighbourhood Project CIC		13/09/2021	13/09/2026
ACV0080	Approved	Bierley Lane Recreation Ground	The Neighbourhood Project CIC	CBMDC	13/09/2021	13/09/2026
ACV0083	Approved	Ilkley Town Hall, Library, King's Hall & Winter Garden	Ilkley Civic Society	CBMDC	31/01/2020	31/01/2025
ACV0084	Approved	Elliott Street Land	The Hive Silsden CIO	CBMDC	10/09/2021	10/09/2026
ACV0085	Approved	The Hive Silsden	The Hive Silsden CIO	CBMDC	19/11/2021	19/11/2026
ACV0087	Approved	Wycliffe Green Space	Wycliffe Neighbourhood Association	Incommunities Limited	05/05/2021	05/05/2026
ACV0089	Approved	Bolton Road Allotments	Bolton Road Allotments	Mr David Winstanley	26/05/2021	26/05/2026
ACV0090	Approved	The Kirkgate Centre	The Kirkgate Centre	CBMDC	19/08/2021	19/08/2026
ACV0091	Approved	Bilberry Banks aka Sandy banks	Wilsden Parish council	Parkmount Estate Company (Allerton) Limited	29/09/2021	29/09/2026

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Report of the Chief Executive Office to the meeting of the Shipley Area Committee to be held on 26th January 2022

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Subject: Protecting Vulnerable Children & Adults at Risk of Exploitation

Summary statement:

This report provides an update on the contemporary strategic response to all forms of exploitation of children and adults at risk of exploitation and how partners from The Bradford Partnership – Working together to safeguard children and the Bradford Safeguarding Adults Board work to drive continuous improvement and to hold agencies to account for their work on this subject. This report also outlines the challenges presented to the partnership following the global pandemic – Covid 19

EQUALITY & DIVERSITY:

The exploitation of both adults and children is a crime committed by perpetrators from all different backgrounds, age, gender, and ethnicity but are primarily committed by males. Victims of exploitation also come from different backgrounds, ages, gender, and ethnicity. Nevertheless, local experience and national research indicate recognised victims of exploitation do not necessarily reflect gender, ethnicity and other characteristics.

Kersten England
Chief Executive

Portfolio:

Children and Families, Health and Wellbeing

Report Contact: Darren Minton Manager
of Bradford Safeguarding Business Unit
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Overview & Scrutiny Area:

Children`s Services,

1. SUMMARY

- 1.1 This is the annual update report provides an update on the contemporary strategic response to all forms of exploitation of children and adults at risk of exploitation and how partners from The Bradford Partnership – Working together to safeguard children (TBP) and the Bradford Safeguarding Adults Board (BSAB) work to drive continuous improvement and to hold agencies to account for their work on this subject. This report also outlines the challenges presented to the partnership following the global pandemic – Covid 19 and the current update on progress made to the Child Sexual Exploitation (CSE) Thematic Review recommendations which were published on July 27, 2021
- 1.2 Partners are continuing to work together to protect vulnerable children and adults at risk through increased collaborative work between the Bradford Safeguarding Adults Board, The Bradford Partnership, and the Community Safety Partnership on the issue of exploitation. This has been achieved through continued awareness and understanding, which has enabled professionals to recognise and respond to at an earlier stage
- 1.3 The All-Age Exploitation (AAE) sub-group has replaced the Risk and Vulnerability Sub Group. The AAE sub-group has a greater focus on the district's strategic response to those suffering from and experiencing exploitation, whether as an adult or a child. Superintendent Richard Padwell, who has recently joined the district, is the chair of this sub-group. There is a cross-section of representation from the Community Safety Partnership, Domestic and Sexual Violence Board, Adult Safeguarding Board, and TBP.
- 1.4 In February of this year, The Bradford Partnership, in conjunction with West Yorkshire Police, held a virtual conference on Criminal Exploitation. The conference had over 300 delegates attending.
- 1.5 The impact of the global pandemic Covid -19 changed the nature of vulnerability and has seen different methodologies being used by perpetrators to facilitate their continued offending behaviour. The Police and other law enforcement agencies have adapted their tactics to counter the threat they pose.
- 1.6 Building upon the existing structured response to exploitation, the Council's additional financial investment in services will develop an enhanced specialist multi-agency exploitation hub.
- 1.7 The CSE Thematic review, which was published on July 27, 2021, had 30 recommendations. A specific multi-agency monitoring group with external support has been established to ensure the developmental action plan recommendations and actions are progressed and completed.
- 1.8 TBP have produced their annual partnership reports covering the period of April 2020 to March 2021. (Appendix A)

2. BACKGROUND

- 2.1 National research indicates a relatively small but significant number of young people and adults in the UK are victims of one or more forms of exploitation. They may be exploited sexually, financially, or exploited criminally through selling drugs, money laundering, weapons storage, or the `cuckooing` of property (e.g., illicit drugs, drugs cultivation), or perpetrators may exploit them through the use of their labour and other forms of labour.
- 2.2 Exploitation negatively impacts young people's and adults at risk health, family relationships and community environments, and the safety of online social media platforms. These negative impacts can often challenge professionals. They can manifest into episodes of missing, disengagement from education, distrust of professionals, poor or deteriorating mental health, and fractured communities.
- 2.3 Nationally and locally safeguarding partners are addressing the issues of exploitation and how to respond best to support their workforce in mounting a response to this range of significantly complex issues and their cause(s)
- 2.4 The exploitation of children and adults in the United Kingdom is not a new phenomenon. Still, globalisation, advances in the use of technology, and change in socioeconomic contexts are shifting the form and function exploitation takes, bringing new policy and practice challenges to keeping young people and adults at risk safe.
- 2.5 Locally, the ability of partners and services to identify exploitation has improved, so too has the understanding of its nature and challenges to designing and providing an effective response.

Governance

- 2.6 The Bradford District has continued to develop opportunities to increase collaboration between Bradford Safeguarding Adults Board (BSAB), The Bradford Partnership (TBP), and the Community Safety Partnership (CSP). Across each of the three boards, the sub-groups structures manage core functions as well as board-specific objectives. Some of these core functions create an obvious opportunity for a more consistent and collaborative approach, consider cross-cutting themes, and presents opportunities for shared learning.
- 2.7 Irrespective of the global pandemic Covid -19, identifying, understanding the harm caused by exploitation and serious violence is of the utmost importance to the Bradford Partnerships
- 2.8 The assessment of serious violence and exploitation, particularly against or perpetrated by our young people, has been under constant assessment linked to serious organised crime, domestic abuse, and sexual abuse

All Age Exploitation Sub Group (AAE)

- 2.9 Partnership work continues to develop around those at risk of exploitation s in particularly through the tri board partnership All-Age Exploitation sub-group, which

has representation from colleagues from both children and adults social care, Police, colleagues from the health economy, including public health and the voluntary care sector. The All-Age Exploitation sub-group is chaired by a senior police officer, Superintendent Richard Padwell. The AAE sub-group has a greater focus on the district's strategic response to those suffering from and experiencing exploitation and recognises that those who are exploited often span an age range that sits across both Children and Adults.

- 2.10 The AAE reports directly to both TBP & BSAB (BSAB) and has strategic lead for the district's child exploitation action plan and reviewing the Child Exploitation Protocol annually. The CE Protocol and risk assessment tool are utilised by professionals in their day-to-day assessment of risks faced by children and young people. In addition, the AAE is looking to understand and address transitions from adolescents to adulthood as a multi-agency partnership and has gained external support and guidance from the National Working Group – NWG to achieve this. Transitions will remain a priority for this group in 2022.
- 2.11 On September 10, 2021 – The AAE sub group hosted a large multi-agency partnership assessment event held at Bradford City FC. The purpose of the event was to better understand the threat, harm, and risk in Bradford, what works well and what areas where the collective partnership response can be enhanced, and to understand the changing nature of vulnerability.
- 2.12 The partnership event was attended by over 100 frontline practitioners' adult social care, children social care, health economy, housing providers, public health, Police, VCS, faith groups, education, amongst many others, and included individuals with lived experiences. The event was supported by the Centre of Expertise for Child Sexual Abuse, a team of partnership analysts, including the senior West Yorkshire Police analyst for exploitation, and the National Vulnerability Knowledge Practice Programme.
- 2.13 The findings from the event will form the foundations for a Bradford District Partnership Exploitation Strategy.
- 2.14 In Bradford, there is a strong strategic partnership for serious organised crime, which supports mapping the size and scale of organised crime groups, including exploitation. From this partner can identify young people who can be seen as being vulnerable to violence and exploitation and plan using the Programme Precision 4 P plan
 - Pursue
 - Protect
 - Prevent
 - Prepare



- 2.15 The Programme Precision is the initiative's name involving West Yorkshire Police, local partners, and the public to work together to tackle serious and organised crime in the county. Serious and organised crime covers a range of crimes, including drugs, firearms, child sexual exploitation, cybercrime, modern slavery, gangs, and county lines affecting both adults, children, and communities.
- 2.16 The Programme Precision steering group is chaired by Bradford's Chief Executive Kersten England.
- 2.17 The Bradford District has joint control strategies at strategic, tactical, and operational levels. This is reflected in the different strands and interventions operating within the field of serious organised crime

Assessments & Response

- 2.18 Within Bradford, there is a clear focus on partnership working to reduce the risks of all forms of exploitation.
- 2.19 In respect of children and young people, where any practitioner is concerned or receives information that a child or young person is at risk of exploitation, a multi-agency referral (MARF) is submitted along with a child exploitation assessment form
- 2.20 The Integrated Front Door (IFD) specialist team will take the lead and review the risk assessment. This is done daily and is referred to as a DRAM – daily risk assessment meeting. The completed risk assessment is presented at the daily risk assessment meeting by the allocated social worker
- 2.21 The DRAM is chaired by the IFD team manager for child exploitation and missing and attended by all partners located within the exploitation safeguarding hub, including Police, health, children social care, and colleagues from the voluntary care sector. This meeting is held to consider vulnerabilities and safety plans for children and young people at risk of harm and oversees the mapping of

interventions to support and reduce their vulnerability. Interventions and associations are scoped through regular mapping to support interventions and disruption. Following a recent Ofsted monitoring visit noted the practice improvements in the context of exploitation

"The complex (exploitation) safeguarding hub provides an authoritative and confident response for children at risk of exploitation. The hub's thorough screening of contacts and referrals about children, the specialist advice and consultation provided across the service, and regular assessment meetings have strengthened practice in this area"

The role of the multi-agency staff in the exploitation hub is to offer a 'complimentary' service to children in receipt of statutory social work interventions. The workers will provide a co-working role to ensure exploited children receive a 'better than good enough' response. By only offering a statutory service, the partnerships run the risk of measuring the outcomes against minimum standards. The partners recognise that minimum standards do not achieve sustainable change for victims of trauma.

- 2.22 Where an individual is identified as a high risk of CSE, a joint investigation team (JIT) consisting of Police and Social Care Workers is allocated to that child or young person. The JIT team will work alongside other practitioners to build a relationship to allow the child or young person to feel comfortable making a disclosure should they be a victim of exploitation.
- 2.23 The Bradford District Multi-Agency Child Exploitation (MACE) meeting is held every six weeks and is co-chaired by the strategic leads for Social Care and West Yorkshire Police. Senior managers from the Health Economy, Education, and VCS are also present. The meeting provides additional support and oversight of those cases where there is no reduction in risk. Leaders can 'unblock' resource issues to ensure that those at risk have access to timely support. The meeting is split into two parts to consider local issues, demographics, and data alongside specific cases. Each month the team manager for the exploitation hub will provide a highlight and analysis report
- 2.24 Missing episodes can often be a key sign when a person is subject to exploitation. The number of children reported as missing within the Bradford district has reduced significantly since the introduction of the Philomena Protocol. The protocol is designed to specifically support, understand, and respond to children in residential care who go missing. The protocol ensures every child placed in a residential provision has their own personalised missing trigger plan irrespective of whether they have the propensity to go missing or not. The plan is agreed upon with the Social Worker, Residential Provider, and West Yorkshire Police.
- 2.25 The district has four Police Community Support Officers who are jointly funded by the local authority who are responsible for attending to incidents of missing from a care home provision and working with the children and young person(s) to reduce missing episodes. The function is supported by a dedicated missing person coordinator, a Detective Constable who reviews all missing episodes for both adults and children. The reduction in missing incidents has been significant and has had a direct impact on reducing the threat of exploitation

- 2018 – 3653 Missing Incidents – 48.3% being children in care
- 2019 – 2973 Missing Incidents – 45.3% being children in care
- 2020 - 1671 Missing Incidents – 38% being children in care

A total reduction of 1892 missing incidents reported to Police.

- 2.26 During the pandemic and this year, the number of missing incidents has continued to reduce; while it is accepted that certain legal restrictions associated with the pandemic may have contributed to the reduction, the partnership would like to highlight effective and innovative partnership working has maintained that reduction through the focus on the Philomena Protocol which has without a doubt delivered improved practice notifications.
- 2.27 The impact has changed the nature of vulnerability in many ways for both adults, children, and communities. Covid 19 has increased the numbers of those living in relative poverty and dried up many grey market employment options. This, in turn, has driven more people to turn to other ways to earn money.
- 2.28 Unlike many other local authority areas, Bradford District, has retained a strong locality-based Youth Service. Bradford's large youth population means that partnerships have prioritised young people, and during the pandemic, Youth Workers' practice changed to become more detached and street-based in its approach. The deployment method has enabled youth work practitioners to develop strong links to the communities/neighbourhoods in which they operate.
- 2.29 The past twelve months have seen changes to the organised crime' business model' with examples of exploited young people involved in County Lines activity who have previously been placed on trains to travel to 'cuckooed' addresses now being transported by road vehicles, often by their perpetrator /associates
- 2.30 At this time, those particularly vulnerable may accept help from those who seek to exploit them. We can assume that the greatest opportunity for abuse, particularly during the last 12 months during the Covid 19 crisis, has been financial exploitation for adults at risk.
- 2.31 Bradford District has an established multi-agency safeguarding hub (MASH) dedicated to those adults at risk of abuse or neglect. Oversight and coordination are undertaken by adult social care and police colleagues of Section 42 enquiries; this includes those who may be exploited.
- 2.32 The Care Act 2014 (Section 42) requires that each local authority make inquiries or cause others to do so if it believes an adult is experiencing or is at risk of abuse or neglect. An enquiry should establish whether any action needs to be taken to prevent or stop abuse or neglect and, if so, by whom.
- 2.33 The Bradford District has a close working relationship with the West Yorkshire Financial Exploitation and Abuse Team (WYFEAT) and has supported several investigations of financial exploitation. The WYFEAT team is a multi-agency task force consisting of social workers, financial investigators, Police, and social workers and operates as part of Trading Standards.

Breaking the Cycles – Criminal Exploitation

- 2.34 Breaking the Cycle has been funded by the West Yorkshire Violence Reduction Unit (VRU) to intensively work with young people involved with serious organised violence and those who are criminally exploited. The overall aim is one of harm reduction, protection, and breaking the cycle of criminality. Work often starts on the street, as mentioned in paragraph 2.27. Work is undertaken with young people on a 1 to 1 basis and with their wider peer group.
- 2.35 This project has continued to grow in response to need, with workers now picking up cases direct from the Accident and Emergency Departments (AED) alongside the usual referral routes. This team are also working with our new asylum-seeking families and new arrivals to the city, enabling safety work to be started and integrated into a broader range of support offered to a vulnerable group of people
- 2.36 Breaking the Cycle team has seen over 90% of those referred to the service engaging positively.

The Youth Service

- 2.37 The Youth Service ensures that young people accessing all provisions are given support and information around safety and exploitation. Open access sessions and detached youth work sessions take the messages to a broad range of young people and ensure that there is consistency and responsiveness to the work undertaken in the area of exploitation and safeguarding.
- 2.38 Each of our area Youth Work teams remain committed to empowering young people to support them in making safe choices and considering safety when out with friends, in public spaces, or traveling around. Our area teams work 1-1 with young people. They have supported several young women regarding CSE, particularly in some of our new communities where there are cultural differences around what is acceptable and what constitutes a healthy relationship.
- 2.39 Our "Youth in Mind" work gives 1-1 support to young people with poor mental health and for those in mental distress, and our LGBTQ project has and continues to ensure young people are given keep safe messages and can take actions to keep themselves safe from exploitation and harm. Our workaround identity and acceptance are key to this.
- 2.40 Within our areas, we also will run, in response to need specific pieces of work – an example of which is our "Girl on the Street" project. Delivered in the Great Horton area, this project is focused on positive action by girls and young women to tackle and not tolerate verbal and physical abuse and sexual innuendos, which were being directed towards girls and young women just going about their daily business. This work has empowered young people of both genders to better understand sexual exploitation, forced or arranged marriages, - forced or coerced criminality, and domestic servitude. It has created a safe space, educated and raised awareness of the stages of child sexual exploitation, enabling young women to identify earlier the signs of concern and know what can be done about this, and support them in feeling safer. These young women are now developing a group of Young Women Safeguarding Ambassadors to stand against any form of exploitation.

- 2.41 The Youth Service has also been working with national organisations, including the BBC Childline, the NSPCC, and Missing People UK, to develop the "Is this, ok?" app developed in a partnership project Bradford and Waltham Forrest and piloted in Bradford. This app provides a safe space that is chatbot enabled and linked to telephone support services and provides a free, confidential chat service for 13–18-year-olds where concerns can be "checked out." The initial six months pilot proved the need for such a service, and further funding has been agreed to support this being rolled out to other local authority areas.

Turnaround – Sexual Exploitation

- 2.42 Turnaround is a partnership between Barnardo's and Bradford Metropolitan District Council, West Yorkshire Police, Bradford Early Years Grant, and Bradford & Airedale Teaching Primary Care Trust. Turnaround provides a specialist service to young people which aims to increase self-esteem and fosters confidence, skills, and knowledge about reducing the risks of sexual exploitation.
- 2.43 The children and young people who are identified as 'significant or moderate risk' of sexual exploitation are referred to Turnaround to prevent their risk from escalating and to support them from exiting and recovery from child sexual exploitation
- 2.44 The current referral rate to the Turnaround project is eight children per fortnight. Using trauma-informed, strength-based; relational; and psycho-educative practice models, the experienced and highly skilled workers work directly with the young people to reduce risk and vulnerability.

Trusted Relationships

- 2.45 Trusted relationships offer 1 to 1 support to Young People aged 10-14 years who have been identified as at risk of exploitation. The project works with Young People on a tailored plan to address their needs and issues, including activities and opportunities in safe, accessible locations.
- 2.46 The project has reported an increased number of referrals and has started to deliver group work with another Trusted Relationships provider addressing the common themes of risks of online exploitation. The project reports that young people are still heavily using online platforms for social interaction with peers. Attached in Appendix B are some case studies of the work being undertaken

Cyber Crime Unit

- 2.47 The Bradford Police Cyber Crime Unit has continued to raise awareness of the dangers of online grooming & exploitation. This has been an area of concern nationally during the lockdowns where more and more people were accessing social media online. The team has continued its significant contribution within the educational sector and targeting establishments that have key connections to early intervention, safeguarding, and other vulnerabilities. However, due to Covid, the Cyber team has embraced social platforms themselves to deliver training and awareness sessions.

2.48 Other interventions developed / embedded during the last 12 months include

- The NHS, Emergency Department colleagues have a process framework for those young people and children attending accident and emergency departments (AED). For children who are flagged at risk of criminal and sexual exploitation, child protection plans, or children looked after, a notification is sent to appropriate services working with that young person or child, including to the Police where there is evidence of a crime and criminal activity.
- All Paediatric triage in AED is reviewed for intelligence regarding who attended with the child, their names, and their relationship. AED staff are trained to ensure this information is captured and recorded. In all cases where exploitation is suspected, this is reviewed by the Safeguarding Team, and additional safeguarding measures are tasked and/or implemented.
- The Trust Safeguarding Team reviews the AED attendance of young people and children, noting attendance history, the number, types, and nature of injuries. Where appropriate, the Safeguarding Team will make a referral to the Exploitation Team.
- The Bradford Royal Infirmary has a Plastic Surgery speciality, and as such, does see patients from out of the area attending following the violence. This information is always captured, reviewed, and shared with the admitting hospital to ensure continued safeguarding measures.
- On April 21, the hospital trust has launched the "Navigator Role" in conjunction with the work being undertaken with the Breaking the Cycle project. The data captured from the AED will identify ward areas and hotspots of concern, thereby enabling partnership resources to be deployed proactively to reduce and prevent young people from being subject to or involved in serious violence. Through this interaction, work will also focus on building emotional intelligence and resilience to take positive steps to ensure they do not become involved in serious violence.

Education

- 2.49 The local authority Educational Safeguarding Team has been proactive throughout the pandemic. As with most local authorities, Bradford has seen an increase in the number of children open to Children's Social Care seeking elective home education (EHE).
- 2.50 The Education Safeguarding Team has robust procedures in place for the response to EHE where there is a concern that education provision is not suitable for the child's age, ability, and aptitude. All notifications of an intention to EHE are cross-referenced with CSC records to identify any related to vulnerable children. Any such children or young people known to CSC are specifically reviewed to encourage parents to consider attendance at school.
- 2.51 The Education Safeguarding Team provides additional support and advice for

- schools. The district has additional processes in place for welfare checks for any children that do not return. This may be a joint visit between Police and Children's Social Care.
- 2.52 Officers work closely with other agencies with an established relationship with the family. They have supported Children's Social care colleagues to prevent children subject to Child in Need and Child Protection intervention.
- 2.53 The Bradford district has 16 Safer School Police Officers. These officers are fully trained in recognising and identifying children and young people who may risk exploitation and other contextual safeguarding issues.
- 2.54 The Bradford Partnership under the stewardship of the Independent Scrutineer has undertaken the monitoring of services response through weekly meetings. EHE has been a key feature of these meetings.
- 2.55 Bradford Youth Justice Service uses a multi-agency approach to identify and address a lack of education and NEET status by highlighting gaps and then communicating directly with Educational Safeguarding Officers to help reengage young people into mainstream education or other relevant provision. In aiming to address issues of truancy and exclusion, the Youth Justice Service is linked in through the Multi-agency Initial Planning panels, where every young person's case is reviewed upon entry to the Youth Justice Service. This ensures key information sharing is completed while identifying additional supporting provisions; this aids case managers in understanding offending patterns, complete informed risk assessment, and strengthen education links.
- 2.56 The Safer School Police Officers work with schools to do joint visits for those who do not return without explanation.
- 2.57 The district has several outreaches and funded projects locally on intervention and education. For example: -
- The Community Cougars Foundation (CCF) in Keighley delivers sports sessions alongside education awareness on exploitation and other related subjects. As schools and venues re-open, the CCF project will deliver these projects back to the school.
 - Working with a local Imam who facilitated workshops with over 900 children a week attending.
 - `Out-loud Project` - Delivering one to one and group support for children & young people who are at risk of exploitation through gangs in the south of the city
- 2.58 The Bradford Partnership, in conjunction with Ineqe, launched the Safer Schools APP in September the Safer Schools APP is an award-winning educational approach to digital safeguarding. It currently provides local authority schools through the sponsorship of the local authority insurer Zurich Municipal for staff, parents, carers, and pupils to have
- Access to credible, contemporary relevant information

- Age-appropriate resources
 - CPD courses for school staff, including Governors
 - Customised communications through push notifications
 - Advice, guidance & signposting to seek help
 - Artificial Intelligence Prompts
- 2.59 The Bradford Partnership is in the process of making the APP available to all schools across the Bradford district via the Safer Bradford Website. The APP will complement and enhance the suite of safeguarding tools available for staff.
- 2.60 Within a week of the launch, 30 schools had signed up to receive the APP

Enforcement / Pursue

POLIT

- 2.61 The Bradford Police Online Investigation Team (POLIT) is the district's specialist response to subjects who view and/ or distribute indecent images of children or groom, incite, and/or facilitate sexual activity with children through the internet.
- 2.62 The POLIT team is a relatively new arm of the response to exploitation but reinforces the changing nature of the crime committed by perpetrators.
- 2.63 POLIT detectives have responsibility for reactive referrals from the community, the National Crime Agency (NCA), and other law enforcement agencies worldwide. Their works also contain referrals from worldwide social media groups, e.g., Facebook, regarding users sharing indecent images of children, alongside national operations targeting known organised crime groups and paedophiles.
- 2.64 On average monthly, the team are receiving
- 15 referrals from West Yorkshire Abuse Images hub with search warrants to execute.
 - 2 Live Internet Vigilante Predator Groups cases
 - 4 Referrals from the Regional & Organised Crime Unit
- 2.65 In addition to this, the team of 7 has 152 live investigations. Investigations are complex and time-consuming. The Unit has seen a substantial rise in the number of investigations during the past 12 months, with more offending behaviour committed while at home.
- 2.66 During September, made 17 arrests for offences. Police colleagues believe the demand to be high for the next 12 months

Appendix B – Highlights two recent cases of work undertaken by the Unit.

Disruptions Officer

- 2.67 The Bradford District has an experienced and skilled officer whose sole responsibility is dedicated to pro-active multi-agency disruption work. Examples of the recent work being undertaken include
- Tackling 'gaming' centres – where intelligence and information suggest are being used for exploitation or gang-related activity.

- Utilising enforcement powers in conjunction with the West Yorkshire Fire Service to close premises in cases where no substantial criminal offences are identified.
- Joint operations with HMRC at Shisha Bars.
- Joint patrols on identified hot spots and locations
- Disruption and detailed patrols on public transport, including work with British Transport Police on local train networks – Overt and Covert Tactics used to identify vulnerable young people or adults at risk and identify/prevent offending behaviour.
- Previous operations have included multi-agency work with hoteliers.

Partnership Intelligence Portal

- 2.68 The Bradford Partnership is promoting the internet-based Police Partnership Intelligence Portal (PIP). Partners are now using it to gather a better intelligence picture surrounding organised crime, including modern-day slavery and exploitation. This allows key strategic partners to submit intelligence to a central police triage team. It is automatically emailed to the Intelligence Management Unit (IMU) at West Yorkshire Police on submission. This is a 24/7 unit that triages all intelligence submissions for the entire force.

West Yorkshire Risk & Vulnerability Strategic Group

- 2.69 The West Yorkshire Risk & Vulnerability Strategic Group, in partnership with the Police and partners were successful in their bid to receive support from the Tackling Child Exploitation (TCE) Project. This will assist partners in Bradford to support strategies that target and disrupt perpetrators of exploitation. The TCE project will be presenting its report in November 2021.

Operation Dalesway

- 2.70 West Yorkshire Police and the Local Authority continue to work together to report non-recent allegations of exploitation. Operation Dalesway is the Police operational name for such investigations. The specialist team was established in 2014 and had responsibility for the coordination, response, and oversight of non-recent investigations.

In partnership with local authorities and other organisations, West Yorkshire Police have developed a great deal of experience in investigating CSE and has brought a number of successful and highly publicised prosecutions in recent years, for Bradford these include

- Two men sentenced in 2013 for a total of 36 years in prison
- Twelve men sentenced in February 2016 to a total of 140 years in jail following an investigation in Bradford and Keighley.
- An investigation in Bradford which saw nine men jailed for a combined 132 years in 2019

- 2.71 Currently, the team has ten live investigations at various stages of progress. Police forces across the Yorkshire and Humber region have noted a reduction in the number of non-recent cases on child sexual exploitation. The reducing number of non-recent cases is comparable with other regional local authority areas.

Additional Developments

- 2.72 In April 2021, the Council made a significant investment into exploitation following a review of existing services. It is important to acknowledge that the review was planned and undertaken by the new leadership team as part of the Council's improvement plan. A commitment to annually fund just under 1 million pounds was made to further develop a 'Multi-agency Exploitation Hub.'
- 2.73 The Hub will feature specialist practitioners from Social Care, Education, Health, West Yorkshire Police, the Youth Service, voluntary sector organisations, Missing officers, and Business support. There will be an equal focus on perpetrator disruption and securing convictions alongside supporting victims and children.
- 2.74 Some key appointments have already been made, including a specialist health practitioner, an education safeguarding officer, and a dedicated disruptions officer.
- 2.75 The Bradford Partnerships are committed to raising the profile of exploitation, and the efforts to do this have recently been featured in a national article. 'Working in child exploitation is not just a job for me; it's about changing the lives of young people' | Community Care. This has, in turn, resulted in interest from other local authorities who consider Bradford's responses as a blueprint for good practice in their areas. Partnership colleagues have held several meetings with other Local Authorities to share best practices and embed learning on 'what works' in other places.
- 2.76 A significant focus is placed on supporting children with low or emerging needs to ensure early interventions are delivered, preventing an escalation of concerns. In addition to this, specialist services can focus their attention on the low number of children who are at significant risk so that the support they receive is intensive and impactful. The Team Manager in the Exploitation Hub reviews the cohorts of children weekly to prevent drift and delay.
- 2.77 There is national recognition of the gap in service provision for exploited children transitioning into adulthood. In response to this, a new flag called '18 and still vulnerable' has been developed, of which nine young people are presently identified. These young people must fit the criteria of either being a care leaver or having additional vulnerabilities. The circumstances for these young adults are reviewed, and universal safety plans are agreed with the RAM and MACE process described above.
- 2.78 There are ambitions to extend the criteria for young adults, and this concept is being explored within the All-Age Exploitation Group, which reports to the Bradford Partnership.
- 2.79 West Yorkshire Police state that the intelligence picture around Criminal Exploitation, particularly "County Lines," has significantly increased across the

force. "County Lines" is a form of Child Criminal Exploitation. It is a term used to describe the activities of gangs and organised criminal networks involved in exporting illegal drugs into one or more importing areas (within the UK), using dedicated mobile phone lines or other forms of "deal line". These gangs are likely to exploit children and vulnerable adults to move (and store) the drugs and money. They will often use coercion, intimidation, violence (including sexual violence) and weapons. County Lines & Criminal Exploitation As the focus on this area is a priority. Police colleagues anticipate that the numbers of victims and perpetrators will increase.

- 2.80 Police improvements in crime recording has seen the numbers of recorded offences increased.
- 2.81 The pervasive nature of internet capable devices and their ease of use for criminal purposes ensure that future threats around online CSE continue to evolve. The technology available to law enforcement will also lead to increased demand for the West Yorkshire Police Force. ICACCOPs is an online web interface and will enable Forces to further respond to and tackle, online child sexual abuse.

Training

- 2.82 The TBP and the Learning & Improvement task and finish group set up to look at opportunities for child exploitation training sessions across the district has continued its work. A series of sessions covering different aspects of the exploitation plan have been identified. The first session w focused on county lines; the second session concentrated on procedures and processes used in assessing cases within the exploitation hub. The sessions were launched earlier in the year. The feedback on the county lines sessions run by the Breaking the Cycles Team was extremely positive, and further sessions are being planned.

Other sessions being planned include: -

- Modern-Day Slavery
 - Adverse Childhood Experiences
 - Disclosures
 - Child Medical Procedures
 - Harmful Sexual Behaviour
- 2.83 The Bradford Partnership have commissioned from the NSPCC a series of training courses for frontline professionals responding to Harmful Sexual Behaviour displayed by children and young people
- 2.84 The sessions commenced in April 2021 and will run for 12 months. The commissioned service from NSPCC allows for the facility of a trainer the trainer. This has been made available to colleagues within the educational safeguarding team who can share the learning with designated safeguarding leads and deputies across the Bradford District.
- 2.85 The Bradford Partnership is hosting a series of Exploitation Masterclasses in November and early December 2021 on exploitation and will be delivered by a specialist an external trainer – Sarah Henry. These sessions will be for frontline practitioners who are dealing with those at risk of exploitation. The sessions will

include the findings from the recent publication of the Child Exploitation Thematic Review

- 2.86 The Bradford Teaching Hospital Foundation Trust Safeguarding team are part of the multi-agency training offer and teach on courses including to frontline practitioners who come into direct contact with children who may have additional vulnerabilities or disabilities
- 2.87 The Bradford Partnership are reviewing the current child exploitation protocol via one of the sub groups to ensure disabilities is referenced within the screening tool.

Child Sexual Exploitation (CSE) Thematic Review 2021

- 2.88 The CSE thematic review was published in July 2021, and the subsequent findings and recommendations have previously been reported to the Council committee.
- 2.89 The Partnership and its member agencies have accepted the findings of the review and are working to ensure the recommendations are carried out.
- 2.90 The report contained a total of twenty recommendations. In the review, these recommendations are set out in full and are broken down into 53 sub-actions with identified named leads.
- 2.91 The Bradford Partnership have established a specific monitoring group with external assistance to ensure the developmental action plan recommendations and actions are progressed and completed. Recently the Council's Overview and Scrutiny Committee has established a short-life working group to work alongside the Partnership to ensure all recommendations are completed
- 2.92 The Bradford Partnership has established links with the Centre of Expertise – Child Sexual Abuse. The nationally recognised team has been supporting the development of processes and assurance/challenge sessions with Police, Children's Social Care, CCG, and Health partners on the current response to CSE.
- 2.93 A further review of actions is planned for mid-2022 to consider the evidence of outcome/impact and check necessary changes have been embedded in practice.

3. OTHER CONSIDERATIONS

- 3.1 There are no other considerations

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 There are no financial implications.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 The protection of Children and Vulnerable Adults is the highest priority for the Council and its partners when considering the implications of exploitation, as is the provision of services to support those who are victims of this abuse. Failure to protect and

provide appropriate services significantly increases the risk to Children and vulnerable Adults in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.

6. LEGAL APPRAISAL

- 6.1 In relation to the protection of children and vulnerable adults, the report engages a number of legislative areas, including the Children Act 1989, Children Act 2004, Children and Families Act 2014, Children and Social Work Act 2017 and Working Together Guidance 2018, Care Act 2014, Modern Day Slavery Act 2015, Forced Marriage (Civil protection) Act 2007, Mental Capacity Act 2005, Equality Act 2010, and Safeguarding Vulnerable Groups Act 2006. Some legislative provisions will have been amended temporarily under the Corona Virus Act 2020.
- 6.2 This report is, of necessity, a very high-level description of key activities undertaken by the Council in order to protect the members of the local population who are at risk of unlawful exploitation due to their vulnerability. The statutory safeguarding duties of the Council under both the Care Act and the Children Act are of pre-eminent significance and involve complex co-operative activities with both local and national partners. Effectively discharging these duties requires their integration into all the other activities undertaken by the Council. For this reason, any list of specific statutory provisions must be qualified by the need to consider the practical effect of each and specifically whether it may lead to or facilitate unlawful exploitation.
- 6.3 The exchange of information with other statutory or involved agencies to facilitate measures to combat exploitation is a permitted form of data processing but requires the Council to undertake risk-assessments to ensure that the correct level and detail of information is communicated.
- 6.4 The new child safeguarding partnership arrangements were created by the Children and Social Work Act 2017. Statutory Guidance 'Working Together to Safeguard Children 2018' requires the Safeguarding Partners to publish a report at least every 12 months setting out what they have done as a result of the arrangements, including on safeguarding practice reviews and how effective the arrangements are in practice. The report should also include evidence of the impact of the work of the partners and agencies including training, on outcomes for children and families from early help to looked after children and care leavers and also an analysis of any areas where there has been little or no evidence of progress on agreed priorities.
- 6.5 The Bradford Safeguarding Adults Board is required to publish both an annual strategic plan and an annual report into its activities. The annual report is annexed to this report; and, as is required under Schedule 2 of the Care Act 2014, it describes:
- what it has done during the year to achieve its objective and implement its strategy, what each member has done during the year to implement strategy the findings of the safeguarding adult reviews (SARS) arranged by it which have concluded during the year, the SARs arranged by it under that section which are on going at the end of the year, what it has done during the year to implement the findings of SARs arranged by it, and where it decided during the year not implement a finding of a SAR, the reasons for that decision.

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

7.1.1 None

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

7.2.1 None

7.3 COMMUNITY SAFETY IMPLICATIONS

7.3.1 Exploitation of Children and Vulnerable Adults is a criminal offence. The consequences of exploitation can be long-standing for the victim and there is growing research evidence that victims of CE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, Exploitation has lasting consequences for families of victims and perpetrators and has potential implications for community relations.

7.3.2 The Community Safety Partnership (CSP) currently oversees the commissioning of funding from the passporting of Police and Crime Commissioner (now under the mayor's office) funding against key priorities, including CSE and now wider exploitation.

7.4 HUMAN RIGHTS ACT

7.4.1 Exploitation is a wide concept; and there is no direct provision that deals with it in the Human Rights Act. The abusive or criminal exploitation of vulnerable people, whether they are adults or children, will inevitably breach specific human rights. Where the Council becomes aware of this it will have a duty, as a public body, to take all proportionate steps to prevent such abuse and to enable all persons to effectively assert their human rights. The arrangements made by the Local Authority and partners are intended to both prevent the human rights of children, young people and adults being breached and to enable those right to be effectively asserted.

7.5 TRADE UNION

7.5.1 None

7.6 WARD IMPLICATIONS

7.61 It is recommended that each Area Committee receives an update report regarding criminal and sexual exploitation in the next 6 months.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

7.7.1 None

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

- 7.8.1 National and local evidence shows that children who are looked after by the local authority are more likely to become victims of Child Exploitation than other groups. This means that in relation to safeguarding and corporate parenting responsibilities, partners have a responsibility to understand the safeguarding risks facing children, and especially in relation to Child Exploitation.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

- 7.9.1 The nature of Sexual and Criminal Exploitation work requires partners to manage confidential matters and data under GDPR regulations in accordance with individual agency guidelines. There is no sensitive data included in this report that requires a Privacy Impact Assessment

8. NOT FOR PUBLICATION DOCUMENTS

- 8.1 None

9. OPTIONS

- 9.1 None

10. RECOMMENDATIONS

- 10.1 The Area Committee is invited to note the report
- 10.2 The Keighley Committee commit to working closely with partners to Continue to raise awareness of exploitation of both adult and children
- 10.3 A further report to be presented in 12 months

11. APPENDICES

- 11.1 Appendix A – Trusted relationships – Case Studies
- 11.2 Appendix B – Police Online Investigations Team Case Studies
- 11.3 Appendix C – – Overview data sample – July to September 21 – Children assessed as being at risk of CE
- 11.4 Appendix D – Ward Based data & September 2020 – August 2021

12. BACKGROUND DOCUMENTS

- 12.1 Working Together to Safeguarding Children 2018 - [Working Together 2018](#)
- 12.2 The Care Act 2014 - [Care Act 2014](#)

- 12.3 West Yorkshire Police and Crime Plan - [West Yorkshire Police and Crime Plan](#)
- 12.4 Serious and Organised Crime Strategy 2018 - [Serious and Organised Crime Strategy 2018](#)
- 12.5 West Yorkshire Police Serious and Organised Crime Strategy - [West Yorkshire Police - Precision](#)
- 12.6 Children's Society Counting Lives Report: responding to children who are criminally exploited - [Children's Society – Counting Lives Report](#).

Appendix A – Trusted Relationships – Case Studies

Trusted Relationships – One to one support

Name of young person: B

Context of the work and the key issues

A summary of the key issues for the Young Person and the reason for referral

B was referred to Trusted Relationships for 1:1 support in June 2020 after concerns were highlighted by residential staff relating to B...

- Speaking inappropriately to unknown older males via social media.
- Sending indecent images to older males via social media.
- Using sexual language and sexual gestures towards staff and young people
- Exposing herself in public places as well as within the residential unit
- making allegations of a sexual nature about residential and school staff

B is a child looked after by Bradford Local Authority, B has been exposed to early trauma through severe neglect which has impacted their ability to form positive and lasting relationships.

B could be described as having no sense of personal boundaries, both physically and psychologically with other people, B has SEMH needs and a learning delay which makes B extremely vulnerable to the risk of exploitation.

Your approach

What did you do to build relationship and address the issues listed above? Think about how you worked with other to create solutions (family, other agencies etc.)

Due to the Covid crisis the Trusted Relationships Group Work Programme (TRGW) has had the privilege of supporting the TR1:1 programme by taking referrals.

When B's referral arrived with me the country was in lockdown and so initial contact was carried out via TR activity and information packs, which were posted out to young people and explored through telephone sessions. B's residential keyworker supported telephone sessions and worked with me to gain a better understanding of CE and the support that B would gain.

B enjoyed initial pack activities but it was apparent that B struggled to communicate and engage via phonecalls, so face-to-face sessions were organised at B's educational provision.

Support got off to a bumpy start as I was (quite literally) bombarded with: 'f**k you!... 'what do you want you f**king b**ch?' from B, for many (many) school visits.

What struck me about this 13yr old was that there really was no one in their life that wasn't paid to be there (professional overload) and sadly B had a really good grasp of this. I kept going (as we all do) because I understood their communication was a response to the neglect, trauma and abuse they'd suffered, as well as a form of personal protection (or invisible armour) as they continued their turbulent journey through the care system.

I can honestly say that I'd never quite experienced the level of resistance that this young person thrust my way, but we stuck it out and moved through 2020's chaos together.

Slowly I discovered that B had a love of horses (albeit that they had never shaped anything around this), and so not to miss a chance TR pulled together horse riding groups whenever an ease of lockdown rules allowed.

On our journeys to riding sessions B and I would have the opportunity to talk through themes such as:

App's games and sharing:

Online safety & communication

Online support and information

Healthy / unhealthy relationships

Friends, Frenimies and Fakers

What is grooming?

Consent,
Identity and sexuality etc.

On our way home from riding sessions we would think about things like:

Growing confidence,

Why I'm important and why my feelings matter

Self-esteem,

Feelings and what we do with them,

Using personal power positively,

Rights & responsibilities, (and consequences) as B had become involved with YOT after damaging staff cars and attacking a number of residential care staff.

Turbulent behaviours were an ongoing feature of B's life away from TR and riding, but when B was with horses it seemed to be a space that gave B permission to rethink and reshape how they saw themselves. So we kept going and kept strengthening B's outlook.

When horse riding wasn't an option I popped into the residential unit for chats and check-ins.

What was the outcome?

What has changed and how things have improved for the young person. What might the next steps be for the young person to continue on a positive journey?

B remains a young person with many complex needs and ongoing vulnerabilities. B will need the team around them to provide a safety net for many years to come, however there was certainly a shift in behaviour from 'turbulent and disruptive' to 'settled and engaged'.

I referred B to the Youth Buddies Service where they formed a positive relationship with Youth Workers and enjoyed youth provision activities.

The riding school were utterly amazing and saw B's potential as B braved all aspects of the great British weather to show commitment to lessons and a love of horses.

I coordinated the opportunity for B to join the 'Changing Lives Through Horses' educational provision at the riding school where B would be able to achieve a certificate in equine care and stable management as part of their education plan.

B attended one day per week and began to make friends with the other young people and volunteers on the yard. B's confidence and self-esteem soared – it was lovely to see B enjoying, learning and making new friends. B had always struggled to make and maintain friendships and so this was an amazing achievement for them.

Unfortunately, in June 2021 B's residential home was closed with immediate effect, this displaced B until a new placement could be found. Within 2 weeks B moved to a placement in Stratford-Upon-Avon. It was worrying to think of B leaving the stability that had been created behind, however arriving in Stratford B was able to assert how much horses were now part of their identity and so B trotted off (with the support of new placement staff) to find a stables that she could volunteer her time at and begin riding again.

I feel very proud the way B transferred these skills into a new setting as indeed B has already made new friends. I'm hopeful that B will find horses and show people the skills and strength developed in this activity wherever they may go in future.

Direct feedback

Please record any direct feedback received such as quotes, compliments or complaints about the work with this individual

B said:

'Thank you for bringing me out to do activities... thank you for taking me to do horse riding and everything... I don't know where I'm going but they better always have horses'.

'I feel like horses are my life... they are who I am, they are part of me (my identity), and I always want to have horses in my life. When I am older I will have a farm, it will be peaceful and it will be full of animals. It will be like a rescue centre and I'll have the skills and I'll know how to look after them all.'

Appendix B – Police Online Investigations Team Case Studies

West Yorkshire Police – Bradford District

Police Online Investigations.

Case A

A suspect was arrested travelling out of the West Yorkshire area in order to meet what he believed to be a female. The male had arranged to sexually assault the female's children. He was intercepted close to the arranged meeting point in possession of Viagra, Sex toys and sweets for the children. PC Adam Flaxington was in charge of the investigation. After a week's trial, the suspect was found guilty on 13 counts of offences of Arrange / Facilitate a child sex offence and is to be sentenced 11th November 2021.

Case B

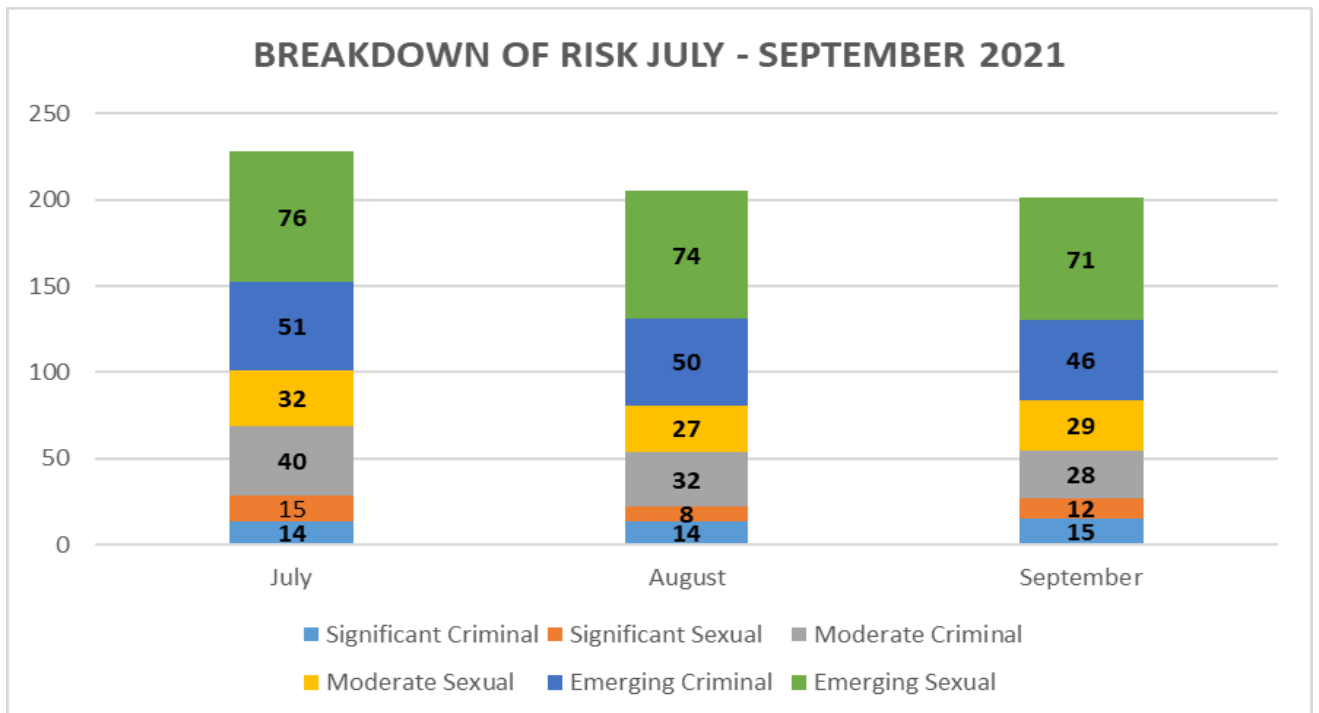
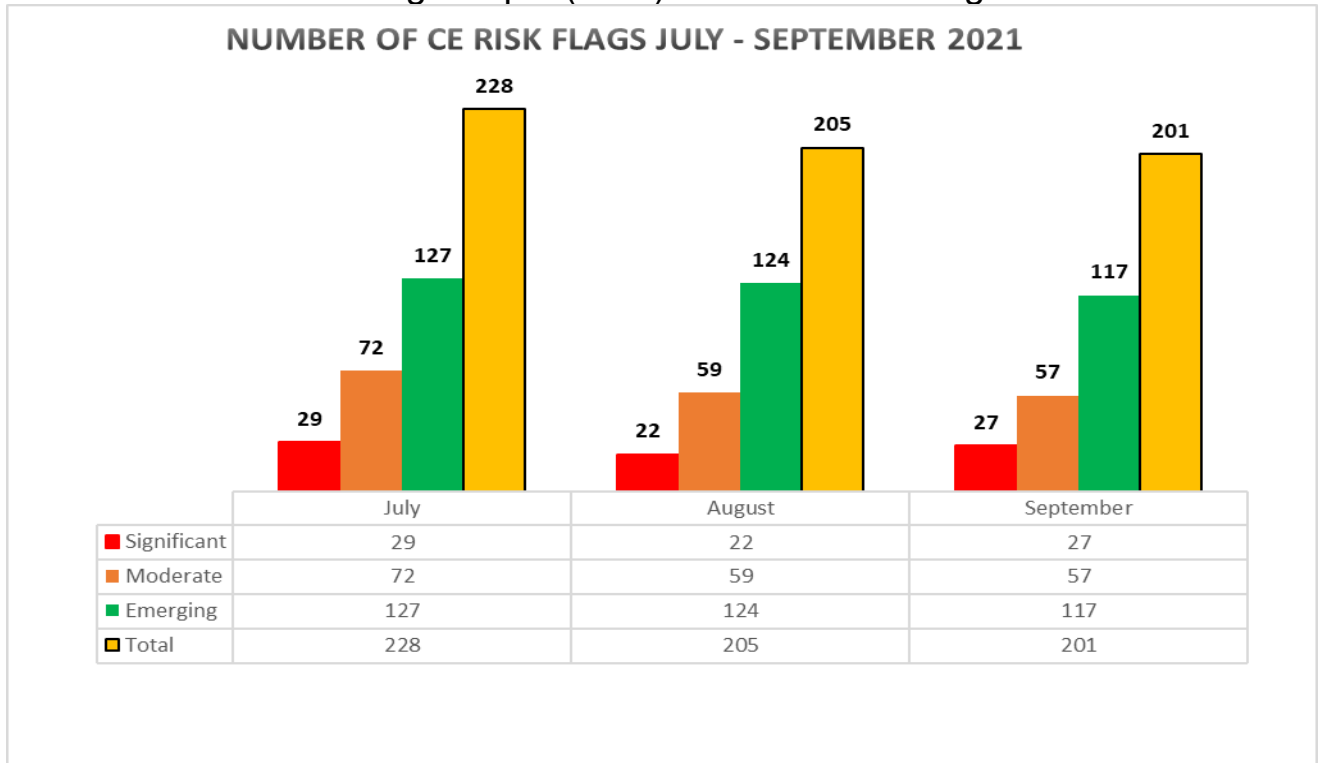
A report was received by the mother of the victim that a male had been speaking with her daughter online and had been asked by the male suspect to sexual assault her 7-year-old sister and live stream so he could see the offence taking place.

The victim was a 13-year-old autistic female. Work took place in conjunction with other forces where the victim lived to identify the offender.

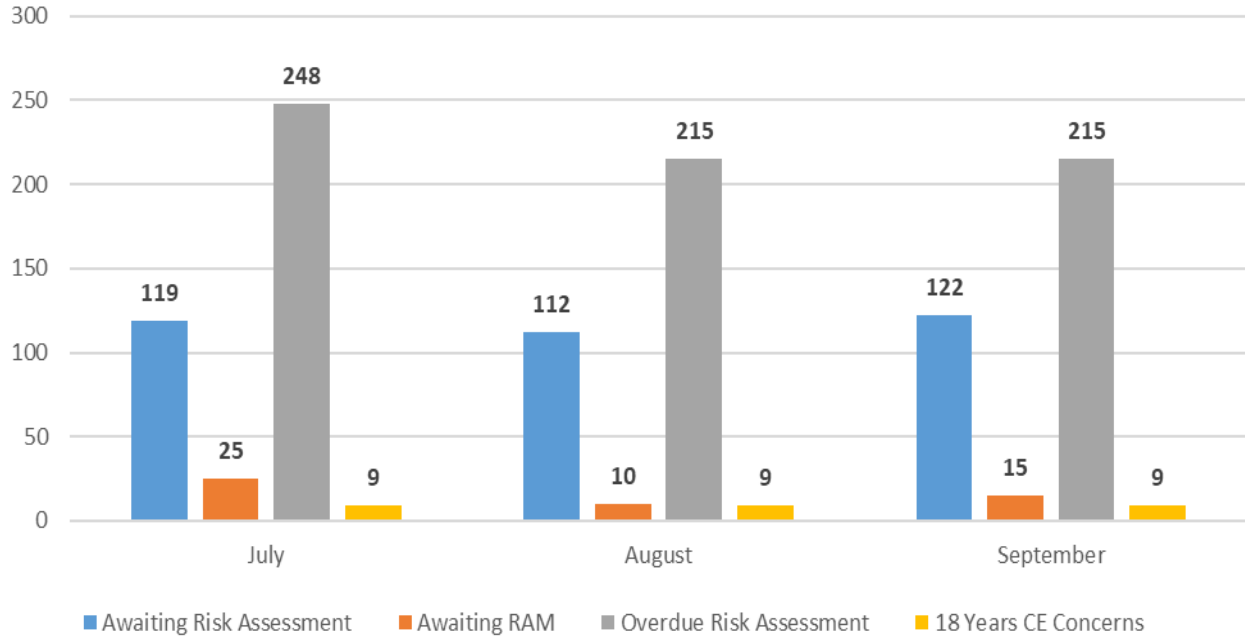
The offender was identified as a registered sex offender living in another area. Due to the offences taking place when he was in the Bradford area he was arrested and dealt with by Bradford Police. A number of devices were seized and were positive for Indecent images of Children. The suspect was interviewed and admitted up to speaking with up to another 50 children. He was charged and remanded at Court and has since pled guilty to 8 offences. Other work is ongoing into identifying the further victims.

Appendix C – Overview data sample – July to September 21 – Children assessed as being at risk of CE

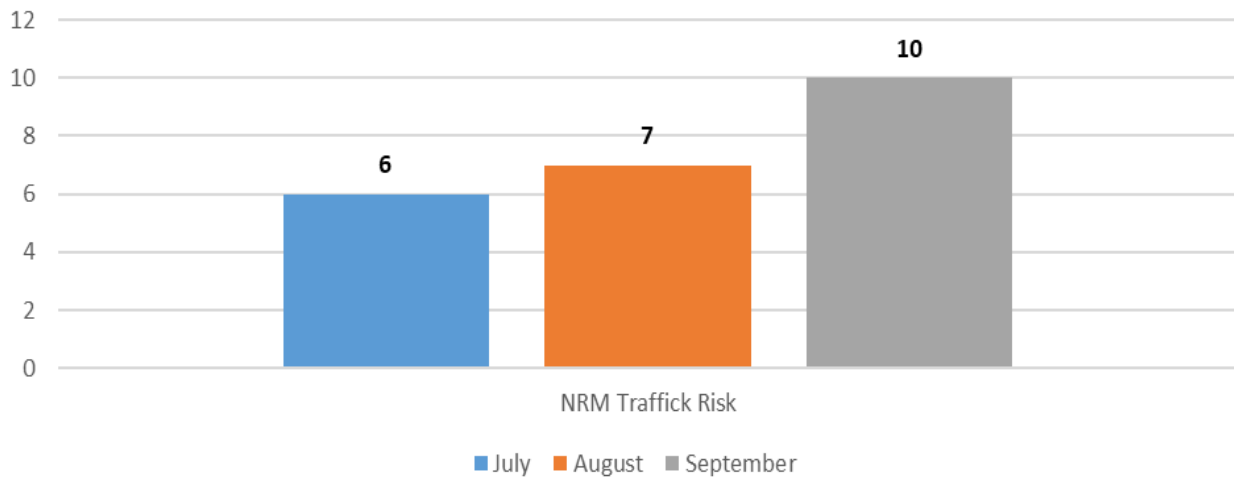
Children and Young People (CYP) assessed as being at risk of CE



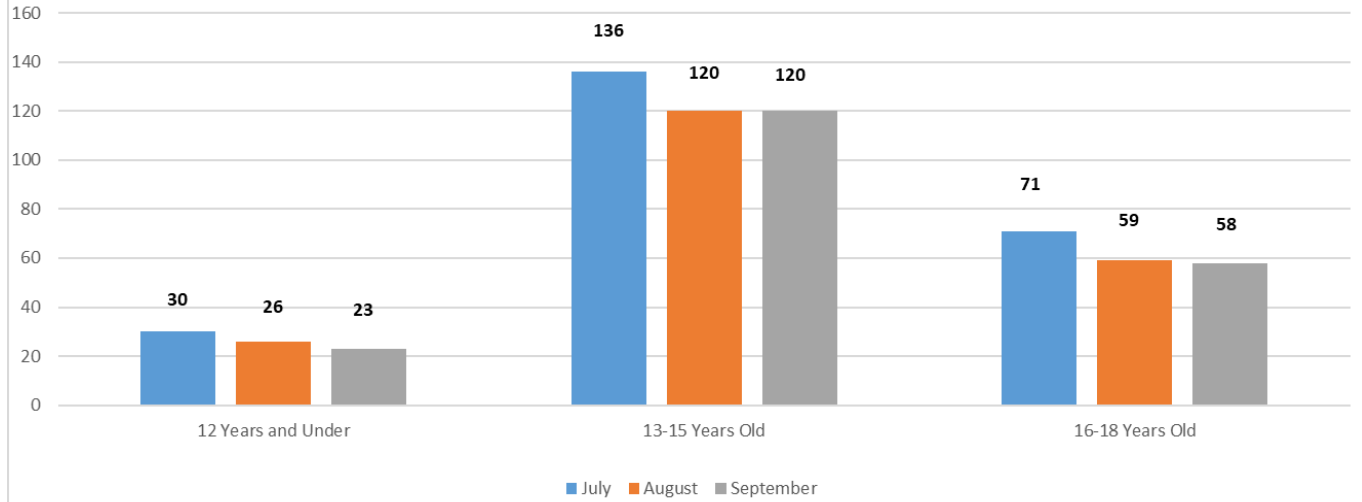
RISK ASSESSMENT STATUS JULY - SEPTEMBER 2021



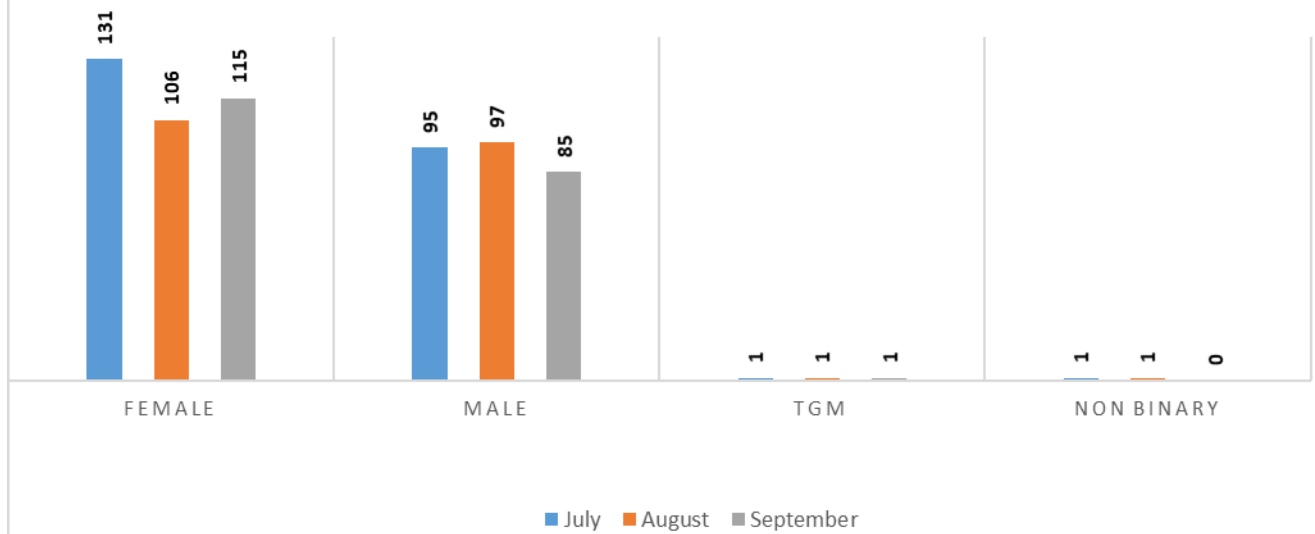
CHILDREN/YP WITH A CE FLAG WHO HAVE A NRM TRAFFIC RISK JULY - SEPTEMBER 2021



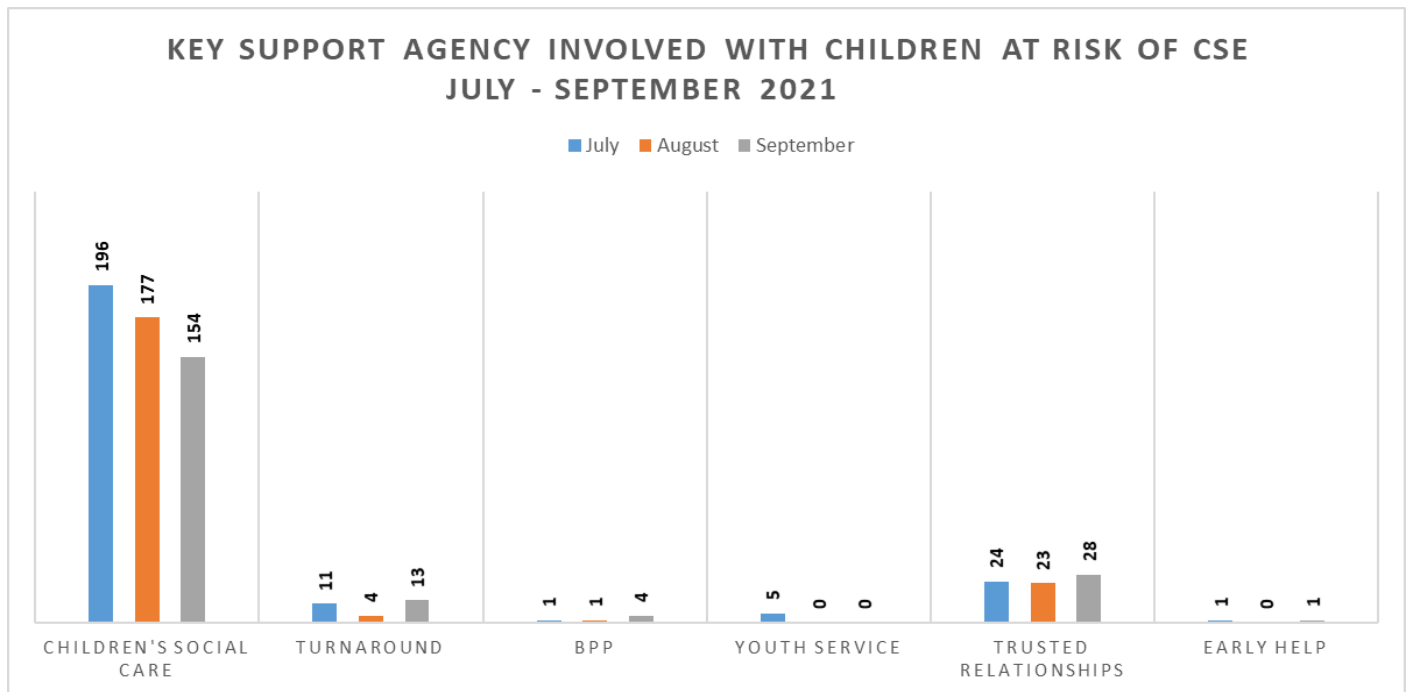
AGE GROUPS OF CHILDREN / YP WITH CE FLAG JULY - SEPTEMBER 2021



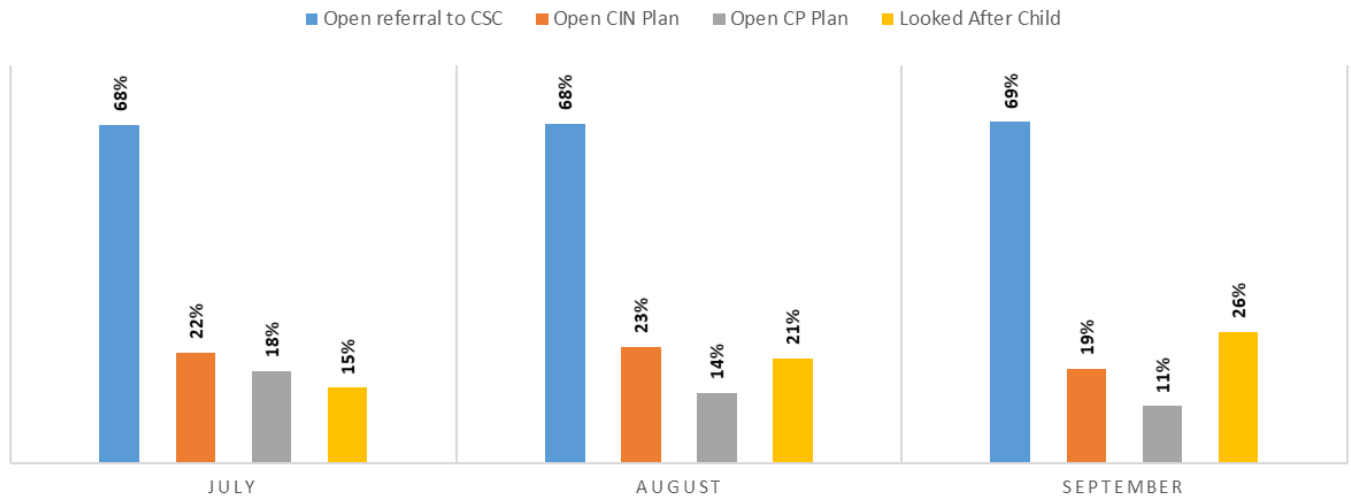
GENDER OF CHILDREN / YP FLAGGED AT RISK OF CSE JULY - SEPTEMBER 2021



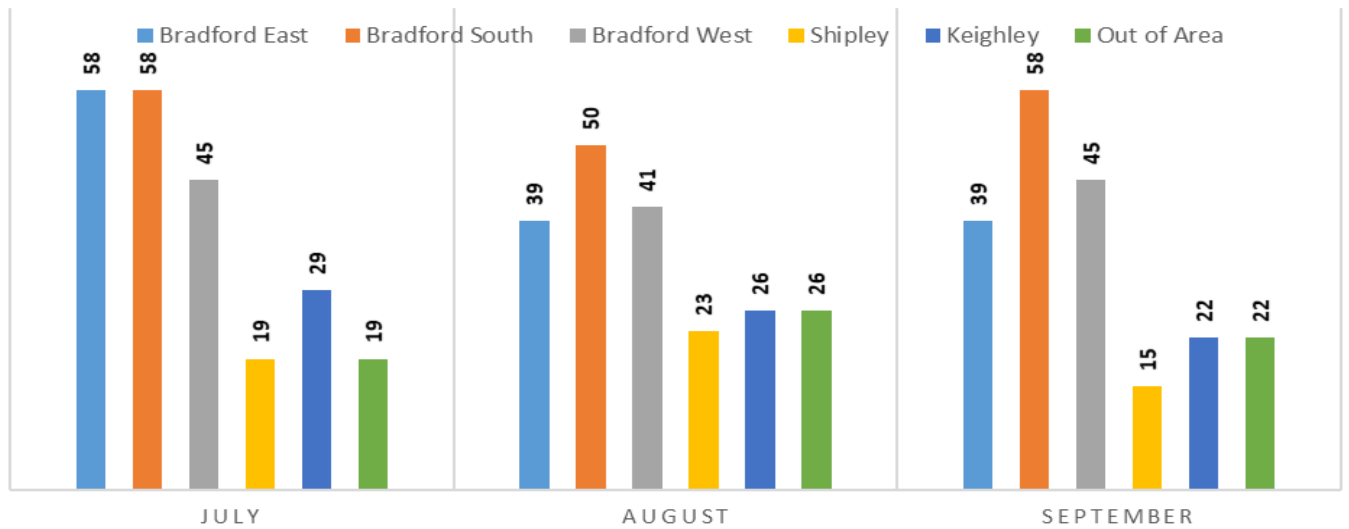
ETHNICITY	July	August	September
Asian/Brit. Asian - Bangladeshi	1	1	1
Asian/Brit. Asian - Indian	1	0	0
Asian/Brit. Asian - Other	8	5	9
Asian/Brit. Asian - Pakistani	34	32	20
Black/Black Brit. - African	5	5	6
Black/Black Brit. - Caribbean	0	0	0
Black/Black British - Other	0	1	1
Gypsy/Roma	8	7	4
Information Not Yet Obtained	19	7	3
Mixed - Other	3	3	2
Mixed - White/Asian	21	13	14
Mixed - White/Black African	1	1	3
Mixed - White/Black Caribbean	6	7	8
Other Ethnic Group	4	4	3
Traveller of Irish Heritage	0	0	0
White - British	107	109	115
White - Eastern European	6	6	8
White Irish	0	0	0
White - Other	4	4	4

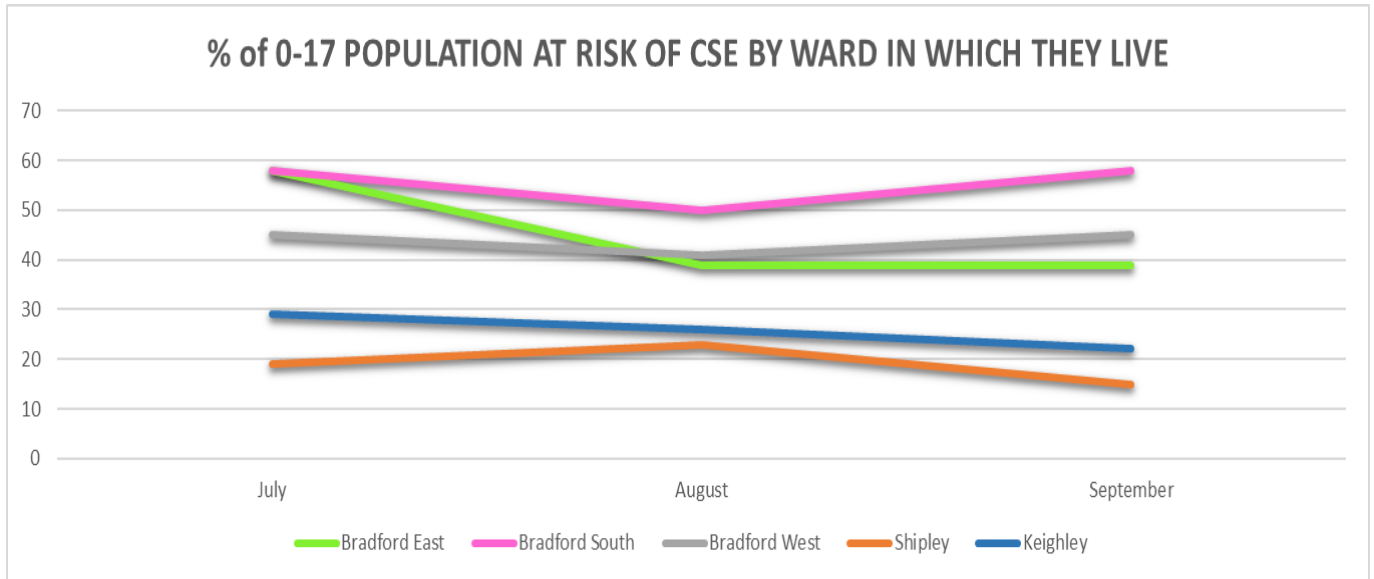


CHILDREN/YP AT RISK OF CSE - CURRENT CSC STATUS JULY - SEPTEMBER 2021

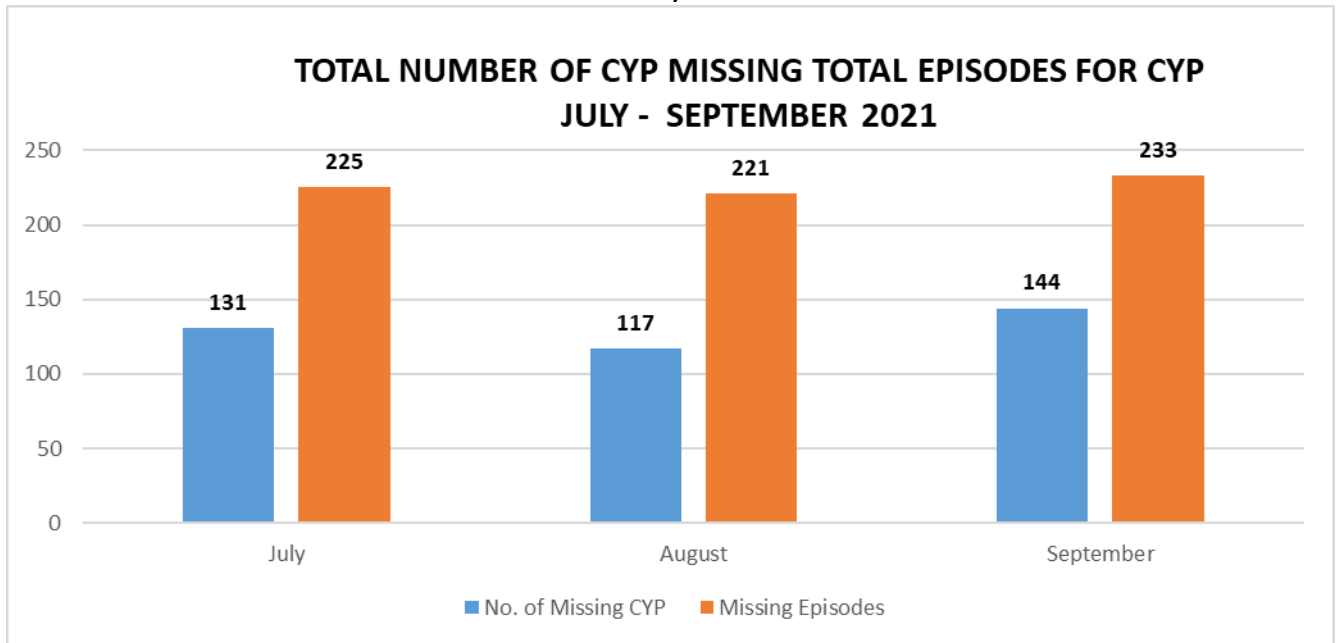


RESIDENCE OF CHILDREN/YP WITH CSE RISK FLAG - CONSTITUENCY AREA JULY - SEPTEMBER 2021

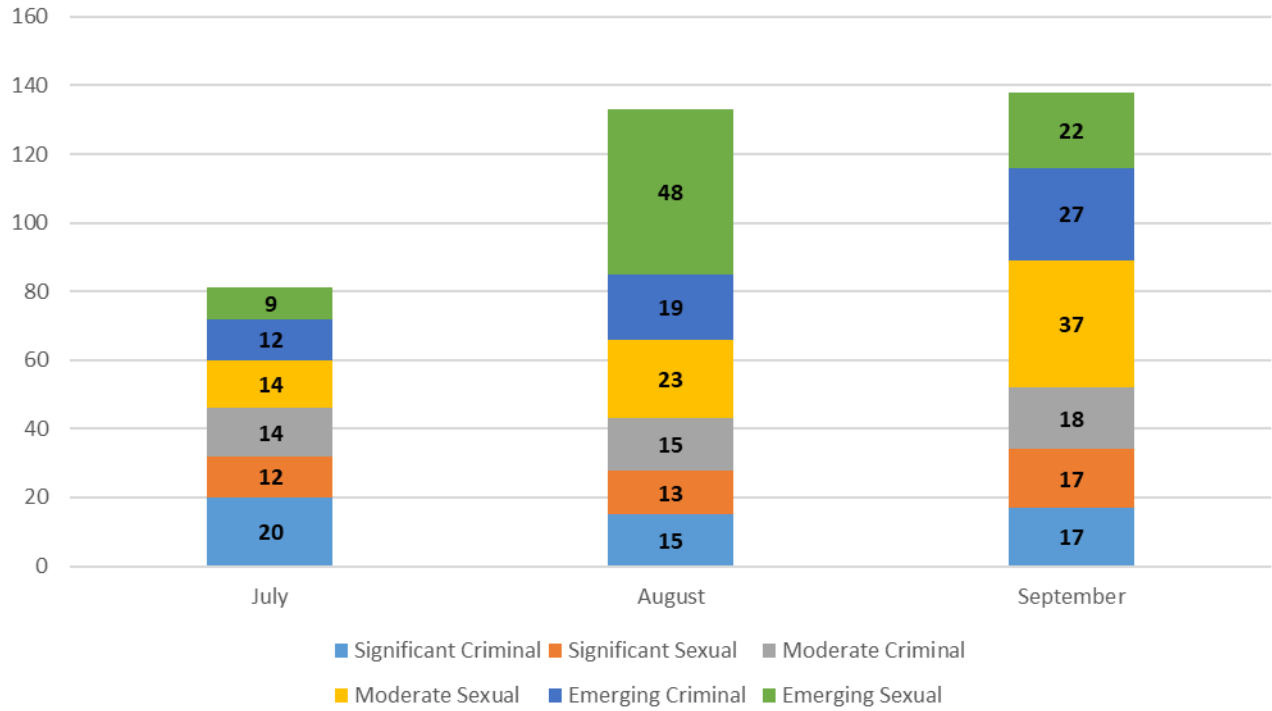




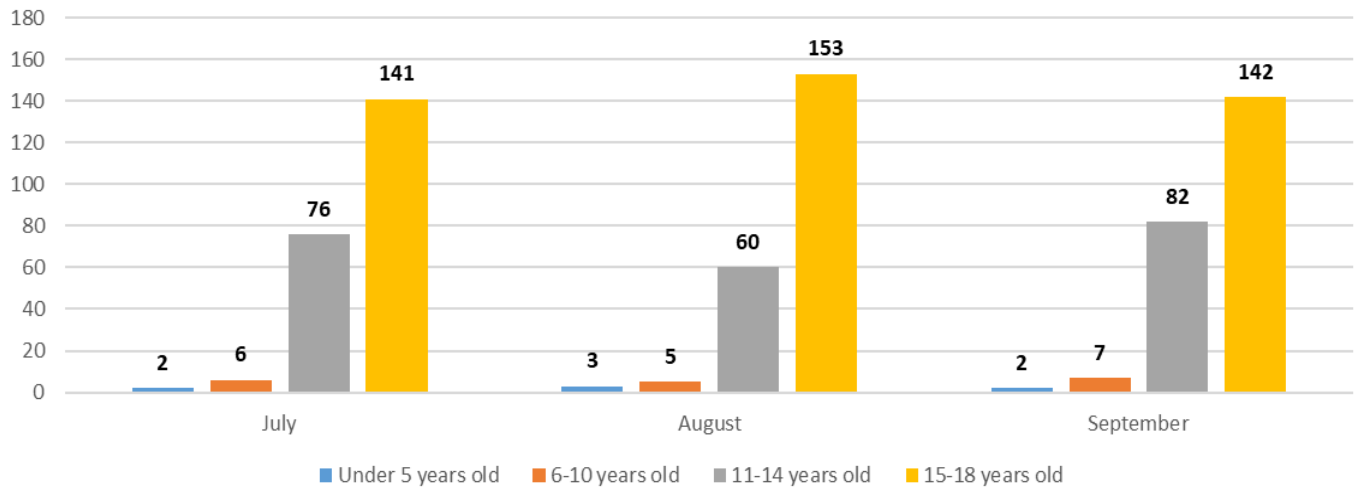
Children and Young People (CYP) with Missing Episodes recorded on Children Services Systems



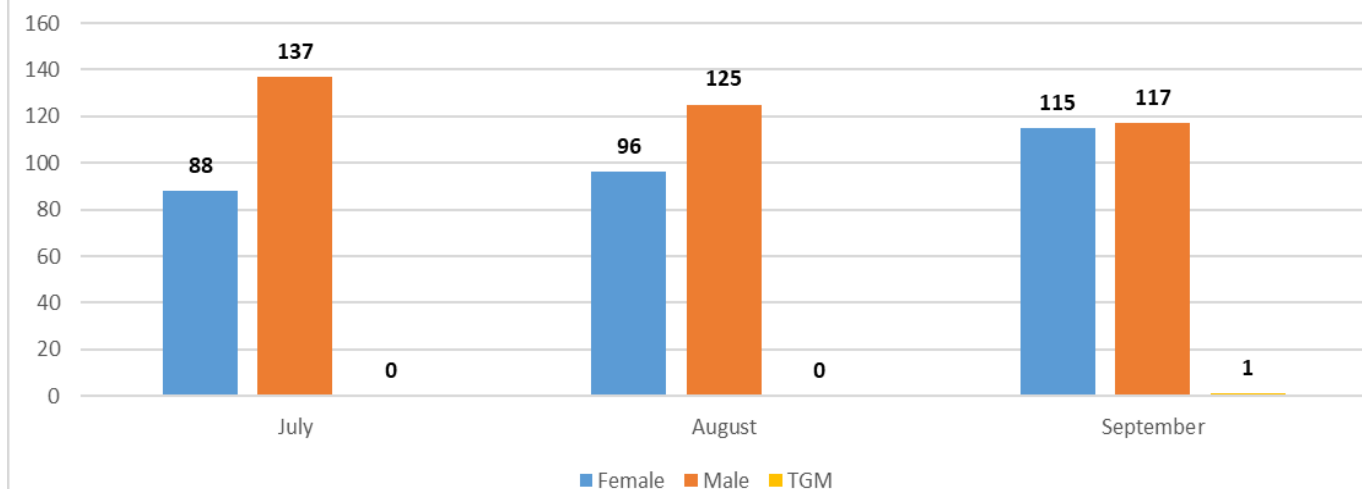
MISSING RISK BREAKDOWN JULY - SEPTEMBER 2021



TOTAL NUMBER OF MISSING EPISODES FOR CHILDREN/YP BY AGE OF MISPER JULY - SEPTEMBER 2021



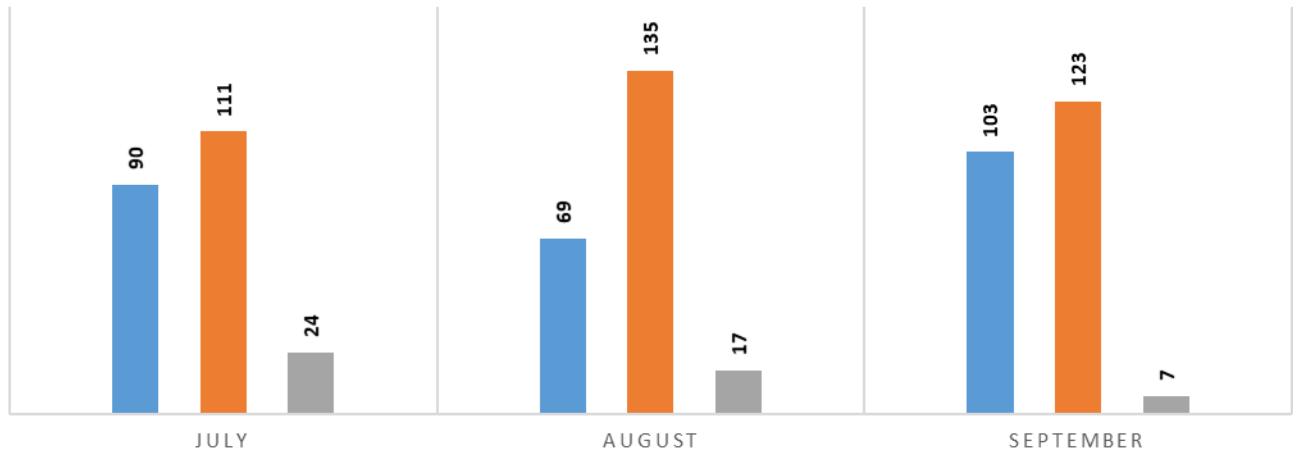
NUMBER OF MISSING EPISODES FOR CHILDREN/YP BY GENDER OF MISPER JULY - SEPTEMBER 2021



ETHNICITY	July	August	September
Asian/British Asian - Bangladeshi	0	0	0
Asian/British Asian - Indian	1	0	0
Asian/British Asian - Other	13	5	4
Asian/British Asian - Pakistani	34	25	16
Black/Black British - African	10	2	0
Black/Black British - Caribbean	0	0	0
Black/Black British - Other	2	1	4
Gypsy/Roma	2	0	1
Information Not Yet Obtained	33	27	20
Mixed - Other	3	4	6
Mixed - White/Asian	7	20	16
Mixed - White/Black African	0	0	0
Mixed - White/Black Caribbean	2	11	10
Other Ethnic Group	0	1	4
Traveller of Irish Heritage	1	0	0
White - British	107	109	142
White - Eastern European	3	3	4
White - Irish	0	0	0
White - Other	7	13	6

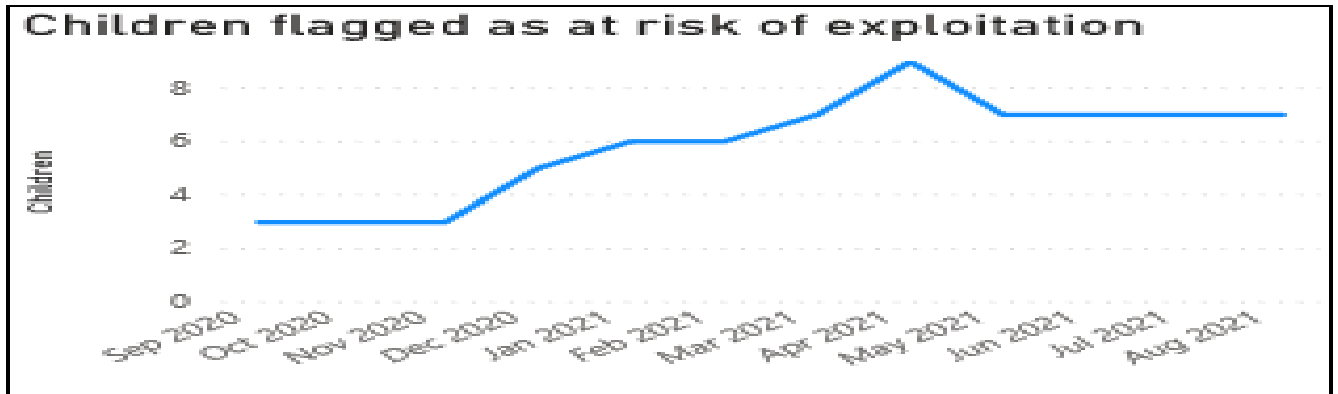
NUMBER OF MISSING EPISODES FOR CYP (BY LOOKED AFTER STATUS) JULY - SEPTEMBER 2021

■ Not Looked After ■ Looked After ■ Looked After by another LA

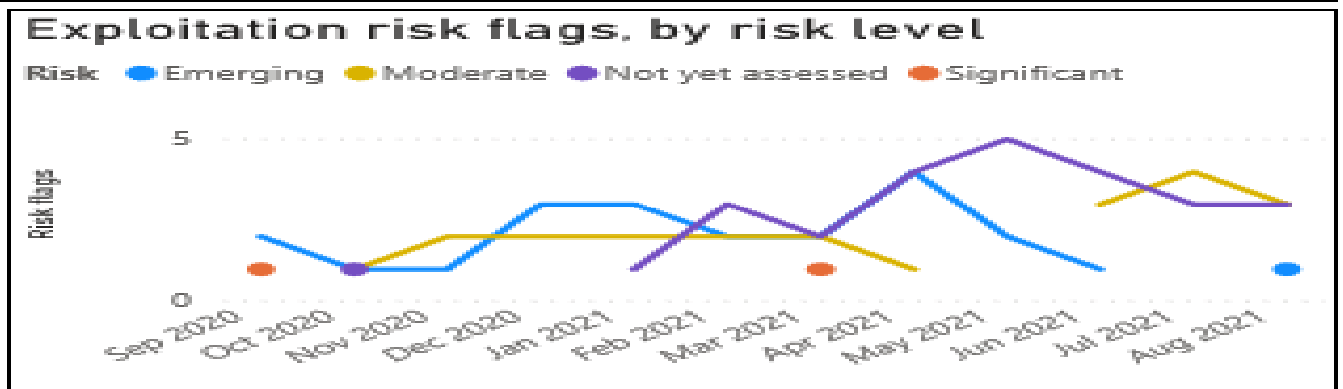
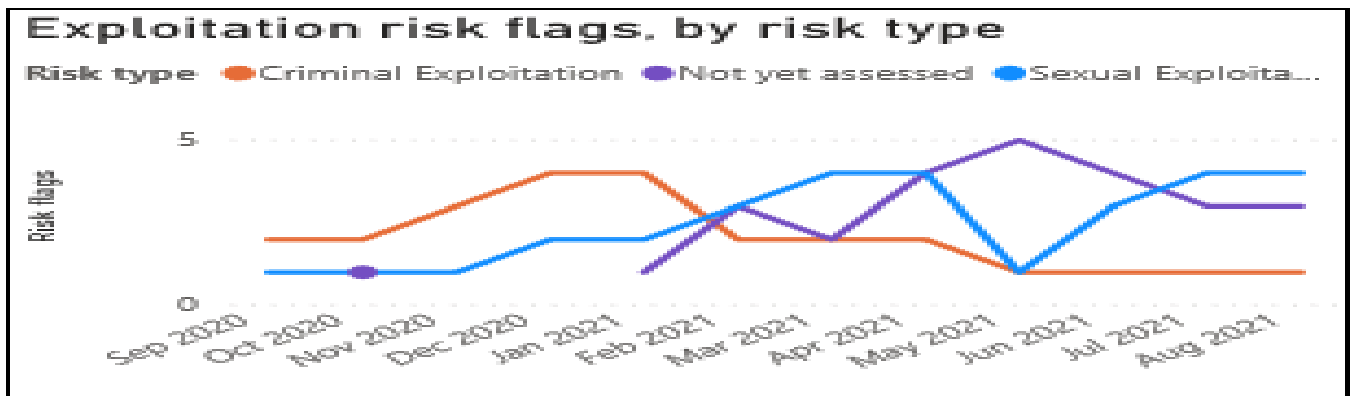


Appendix D – Ward Based 12-month data September 2020 – August 2021

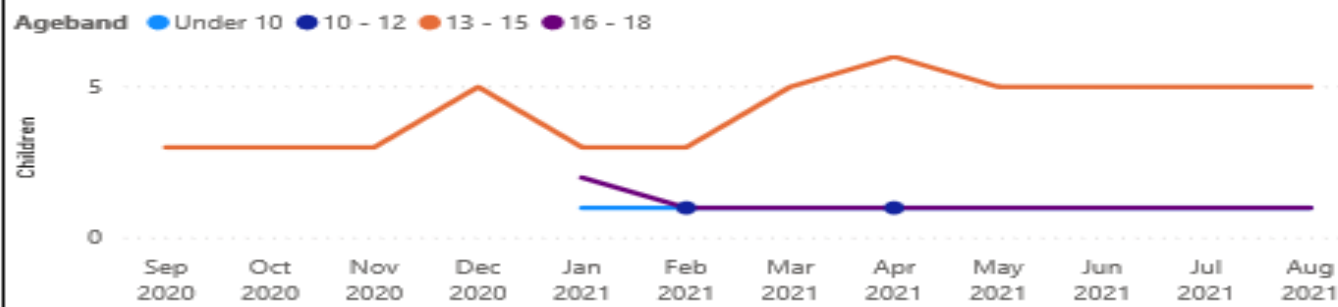
BAILDON



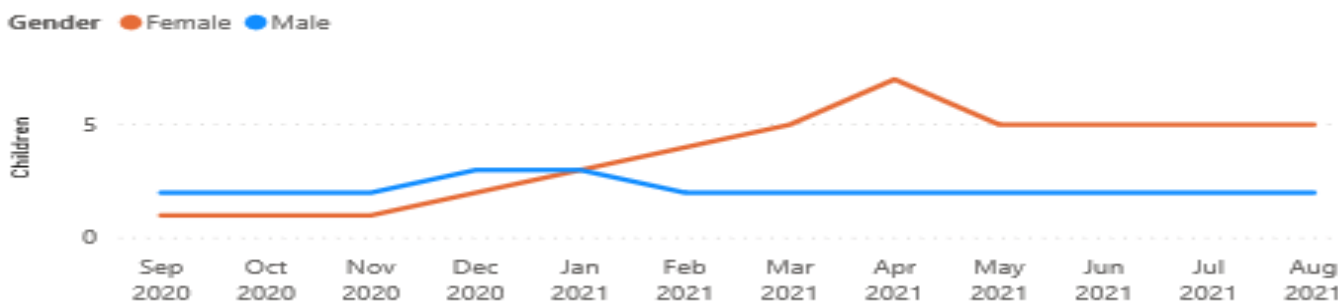
Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
5.83	3350	17.4



Children flagged as at risk of exploitation, by age group

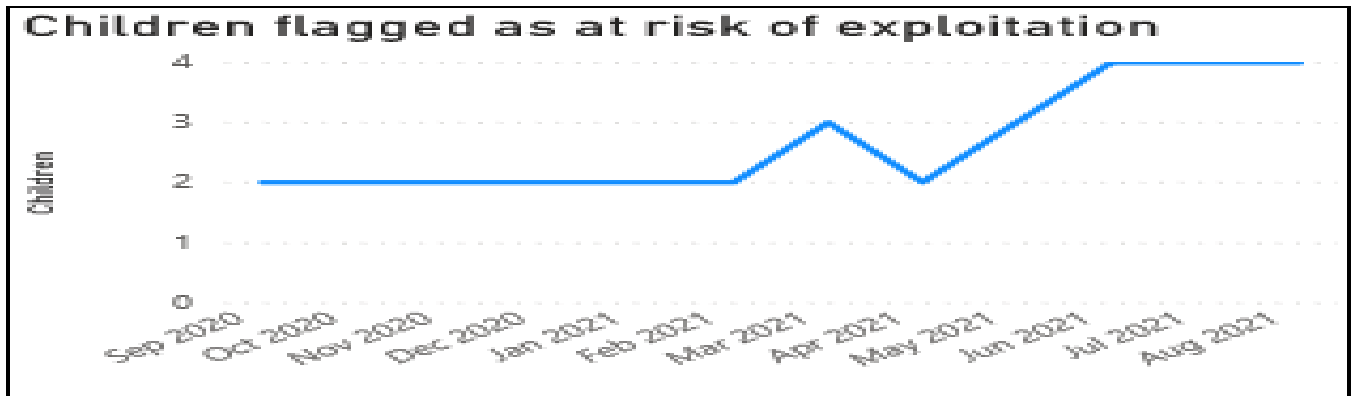


Children flagged as at risk of exploitation, by gender

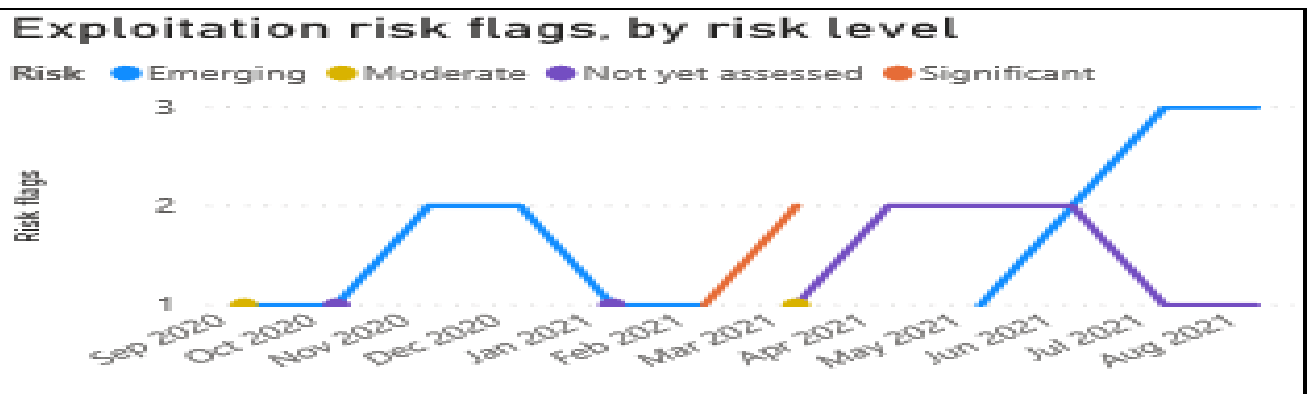
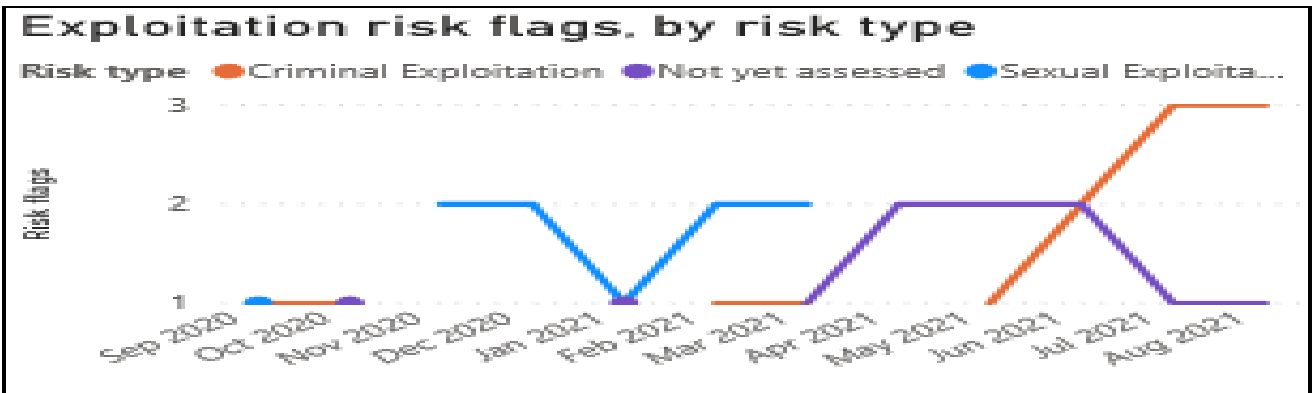


Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Information Not Yet Obtained				1	1	1	2	2	3	2	2	2
Mixed - White/Black Caribbean	1	1	1	1	1	1	1	1	1	1	1	1
NULL					1	1	1	1				
White - British	2	2	2	3	3	3	3	5	3	4	4	4

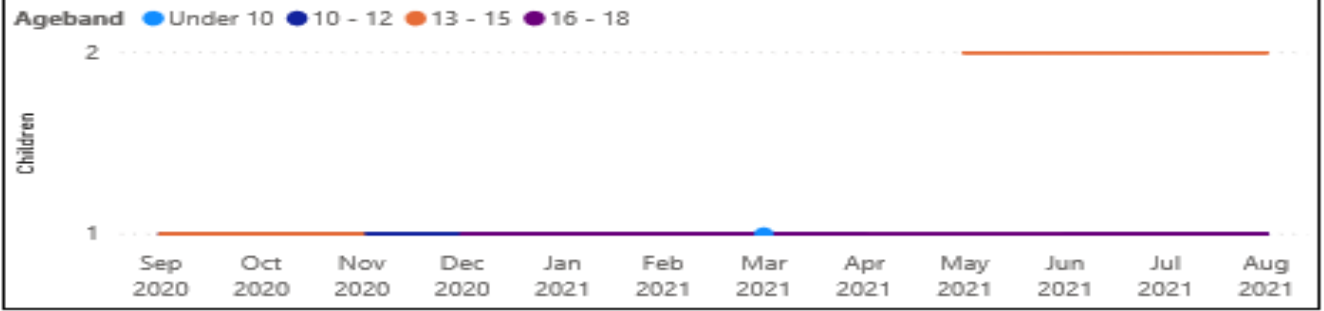
BINGLEY



Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
2.67	3770	7.1



Children flagged as at risk of exploitation, by age group

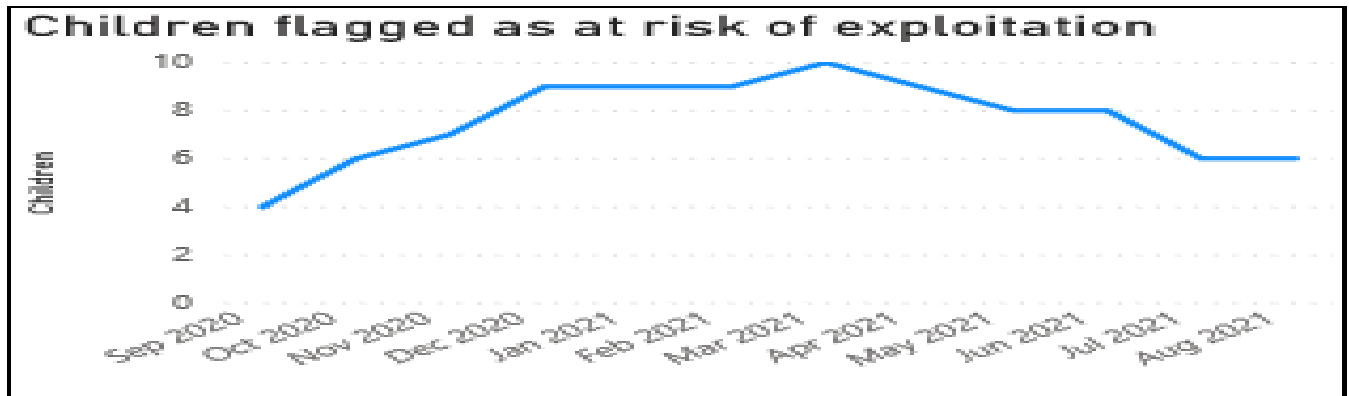


Children flagged as at risk of exploitation, by gender

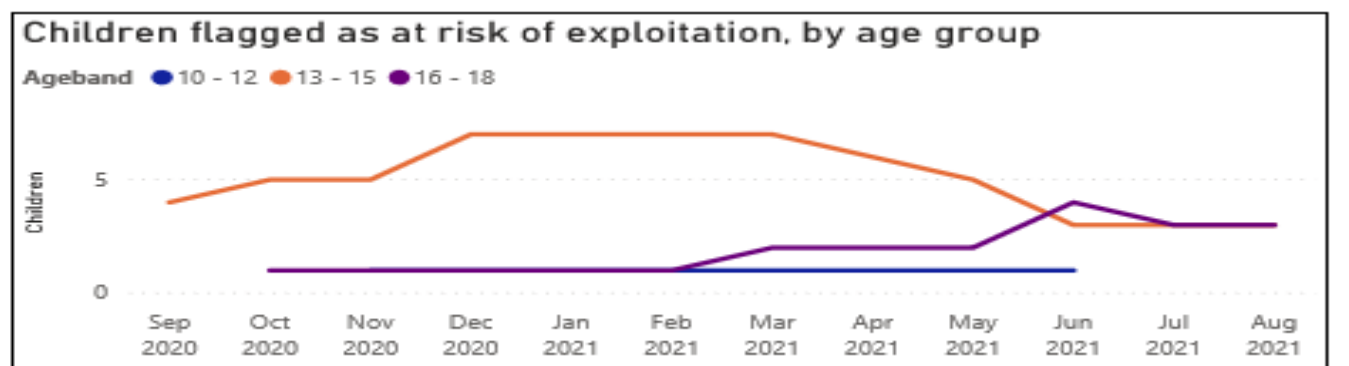
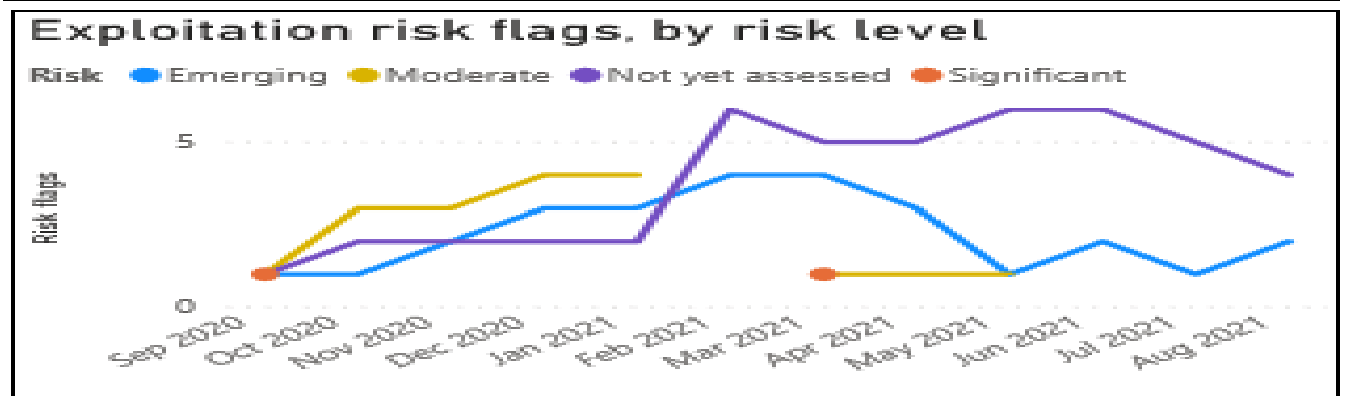
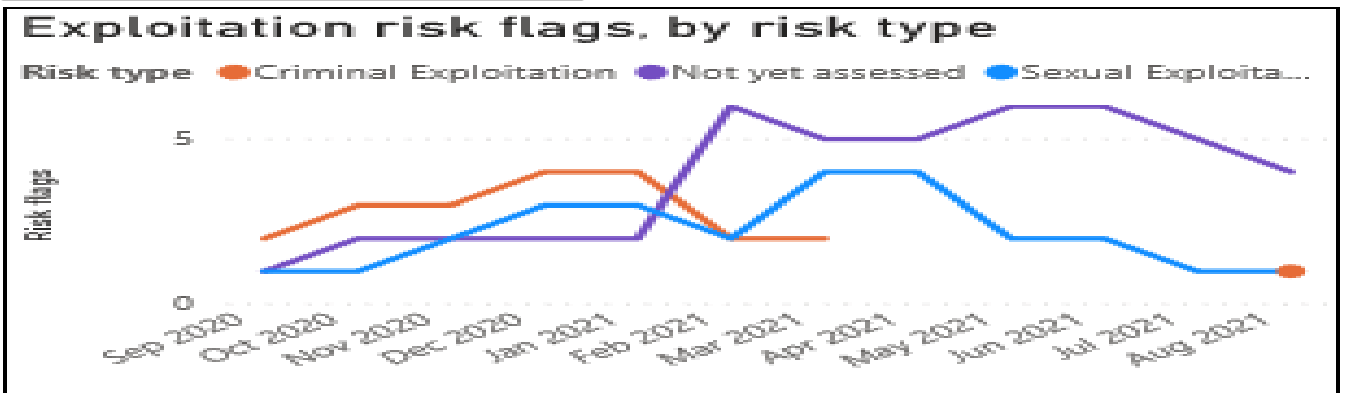


Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021	
Information Not Yet Obtained									1	1	2	2	2
Mixed - White/Asian		1	1										
White - British		1	1	2	2	2	2	3	1	2	2	2	2

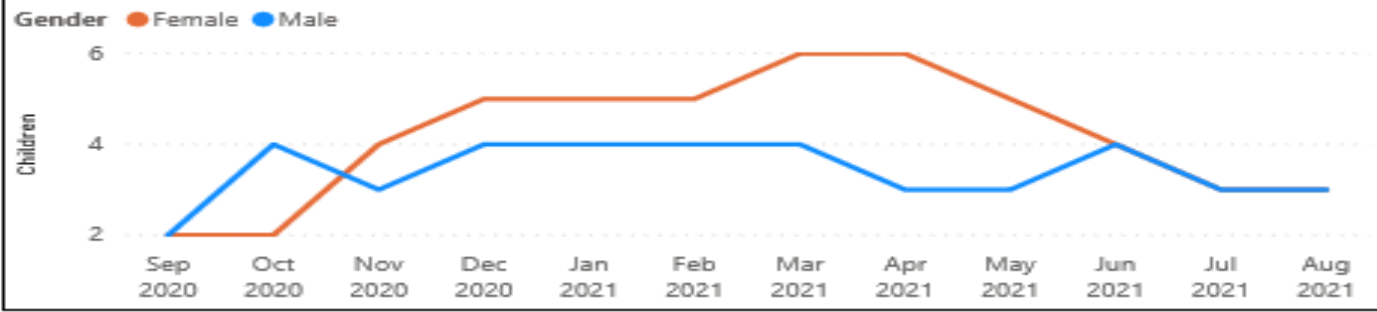
BINGLEY RURAL



Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
7.58	4286	17.7



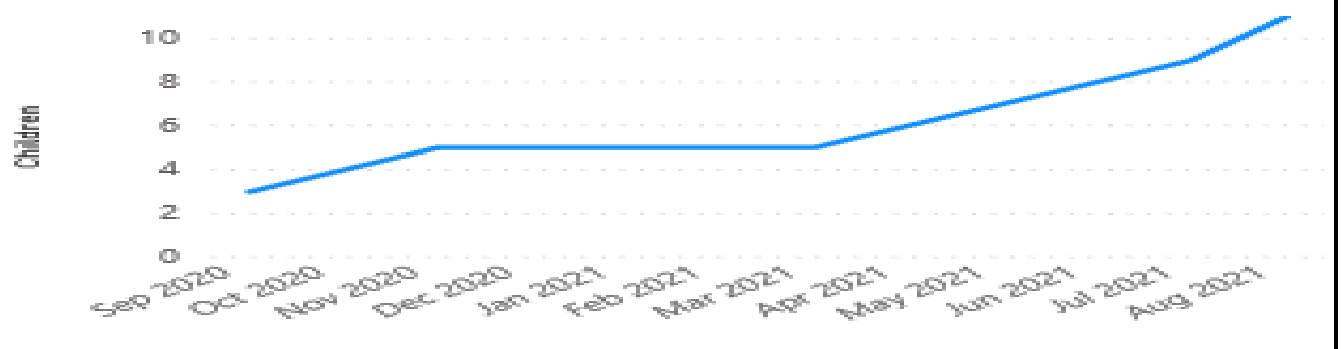
Children flagged as at risk of exploitation, by gender



Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Pakistani	1	1	2	3	3	3	3	2	2	2	2	2
Information Not Yet Obtained										1	1	1
Mixed - Other				1	1	1	1	1	1	1	1	1
White - British	3	5	5	5	5	5	6	6	5	4	2	2

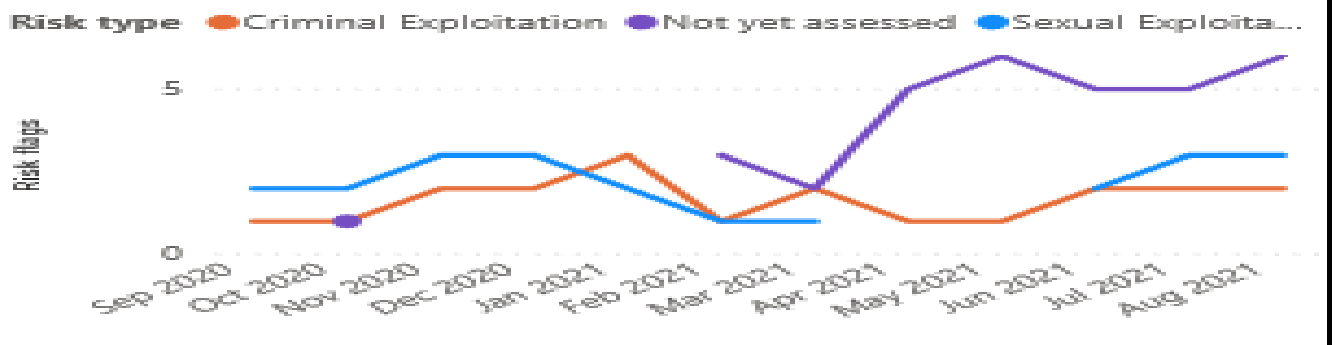
SHIPLEY

Children flagged as at risk of exploitation

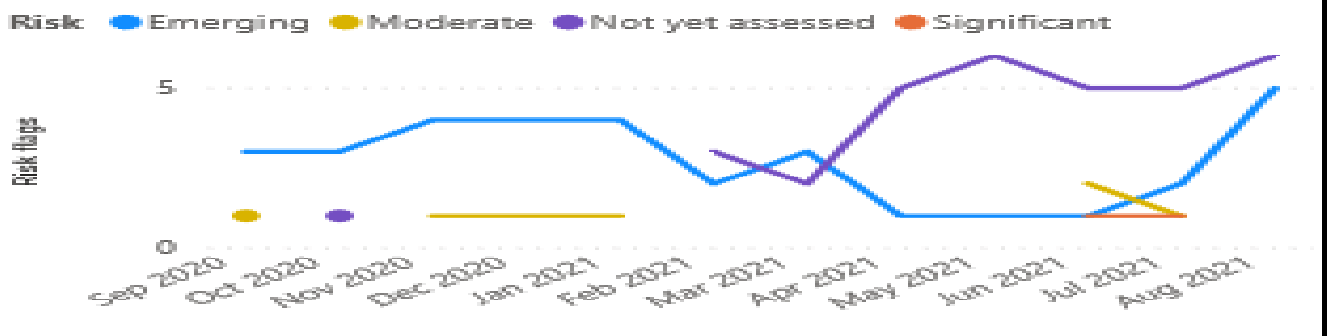


Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
6.08	2817	21.6

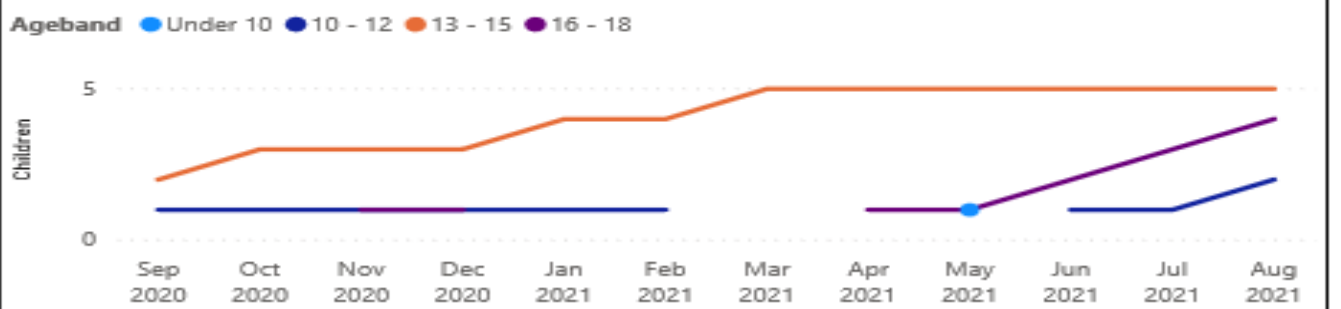
Exploitation risk flags, by risk type



Exploitation risk flags, by risk level

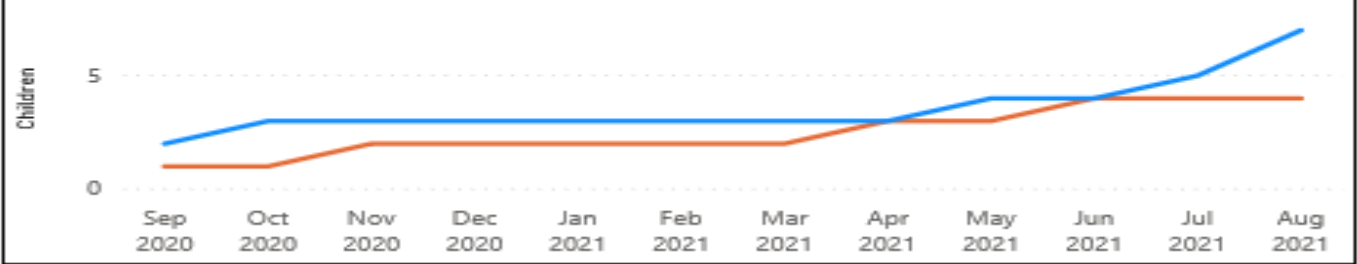


Children flagged as at risk of exploitation, by age group



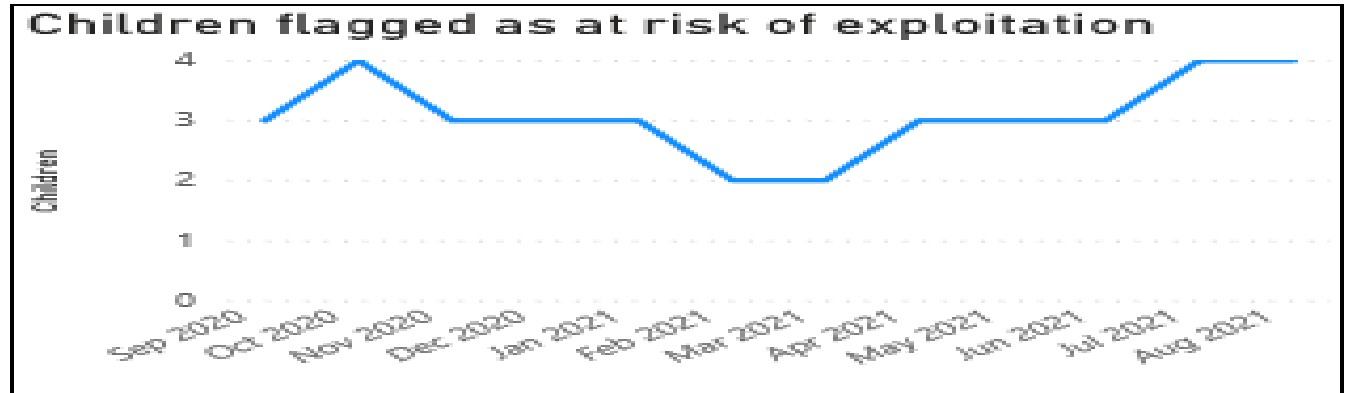
Children flagged as at risk of exploitation, by gender

Gender ● Female ● Male

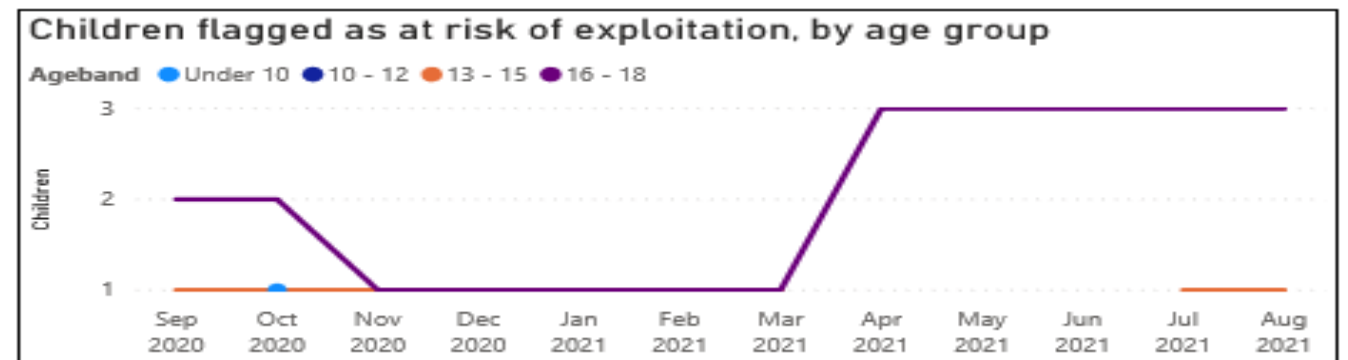
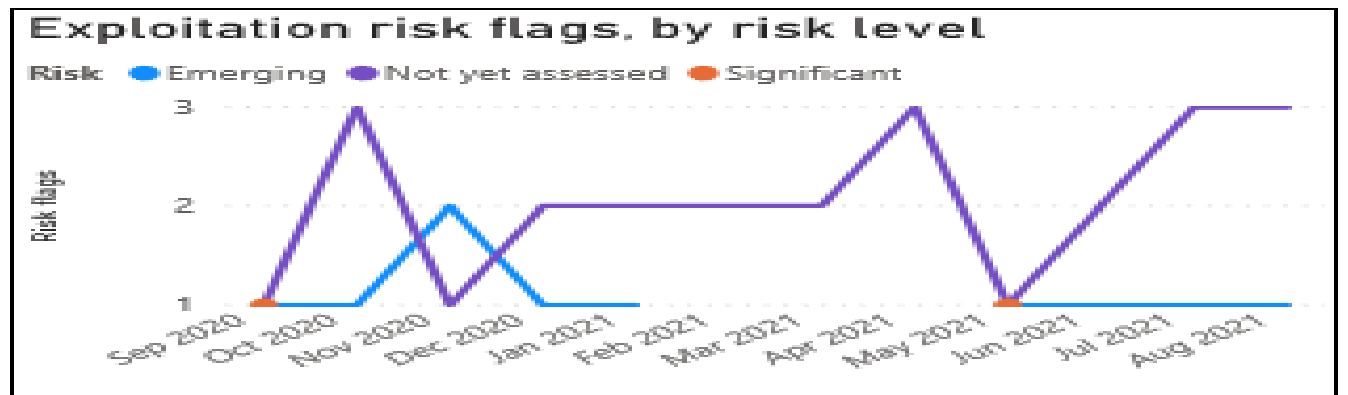
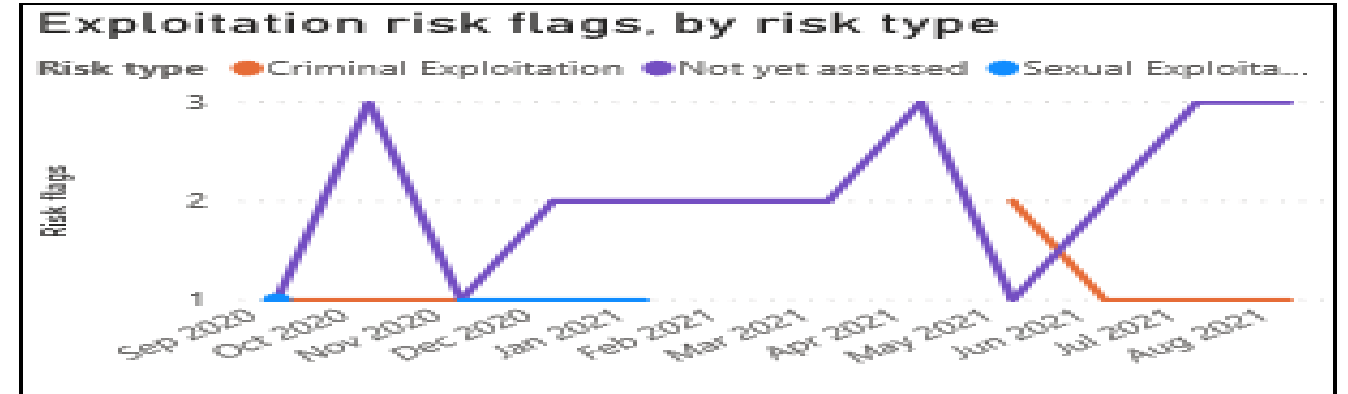


Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Indian									1	1	1	1
Asian/British Asian - Other										2	2	1
Asian/British Asian - Pakistani	1	1	1	1	2	2	2	2	2	2	2	3
Information Not Yet Obtained								1				
Mixed - White/Black Caribbean						1			1			
Other Ethnic Group			1	1								
White - British	2	3	3	3	3	2	2	2	2	2	3	5
White - Other							1	1	1	1	1	1

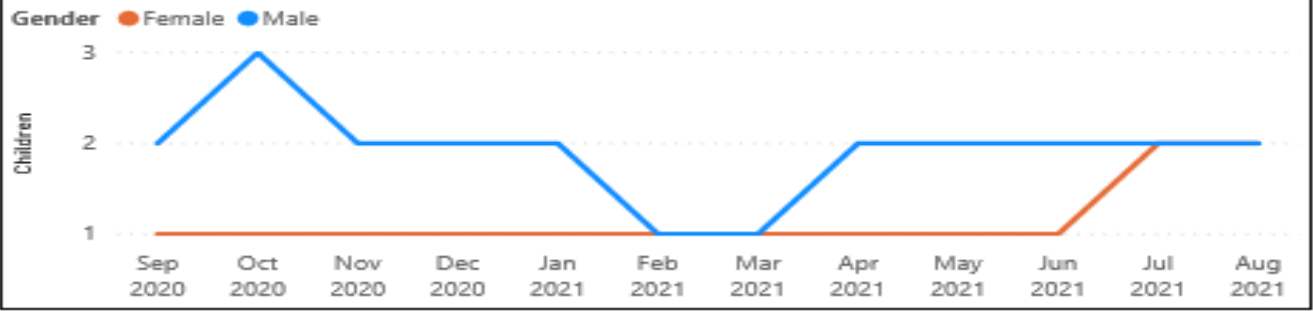
WHARFEDALE



Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
3.08	2531	12.2



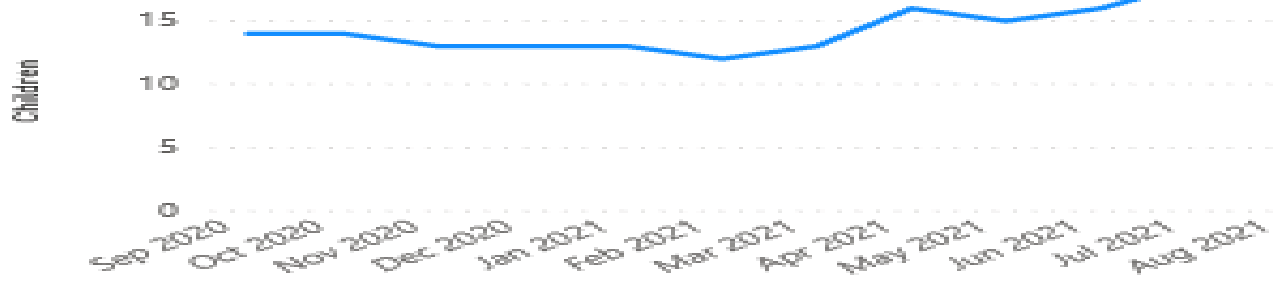
Children flagged as at risk of exploitation, by gender



Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
White - British	3	4	3	3	3	2	2	3	3	3	4	4

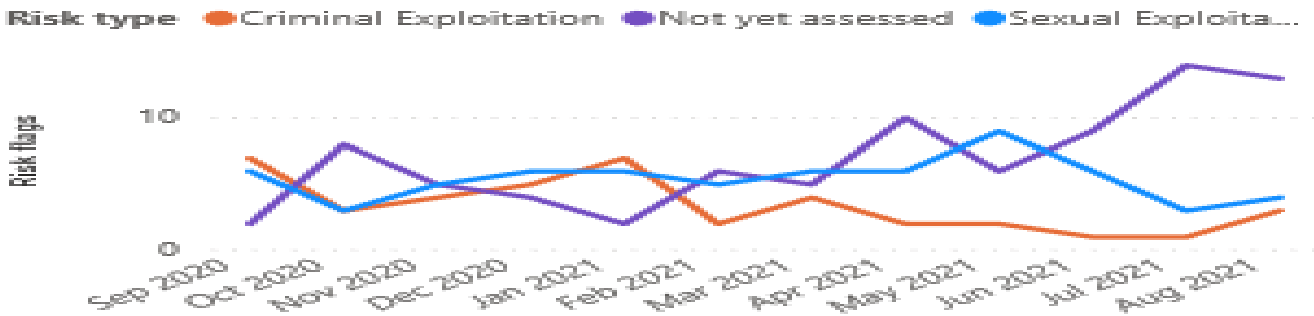
WINDHILL AND WROSE

Children flagged as at risk of exploitation

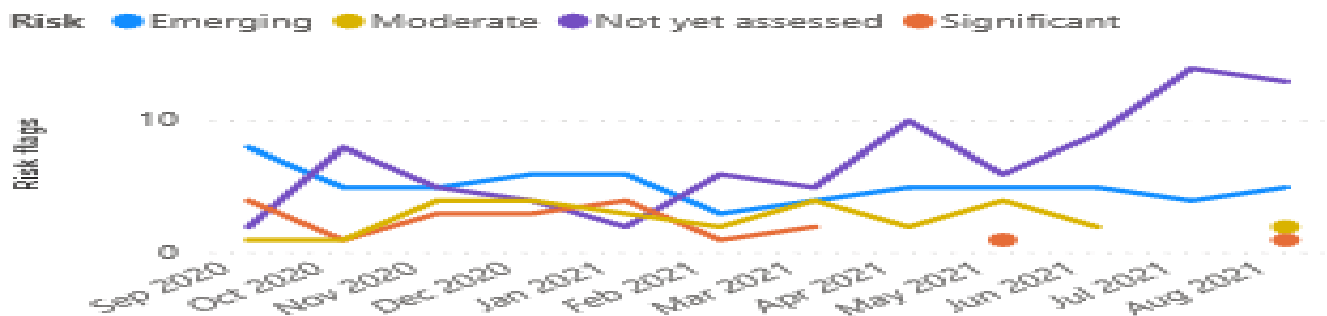


Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
14.67	2384	61.5

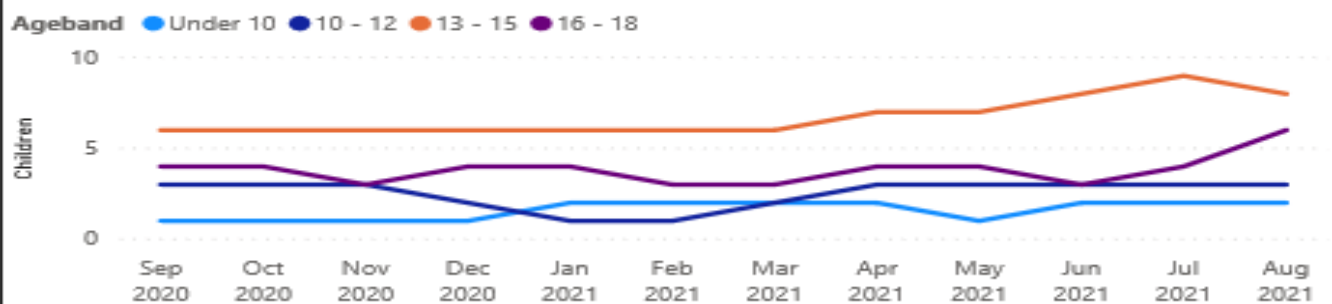
Exploitation risk flags, by risk type



Exploitation risk flags, by risk level

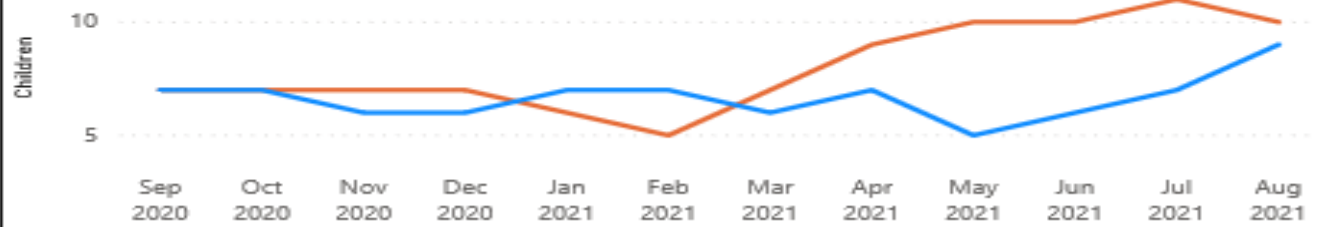


Children flagged as at risk of exploitation, by age group



Children flagged as at risk of exploitation, by gender

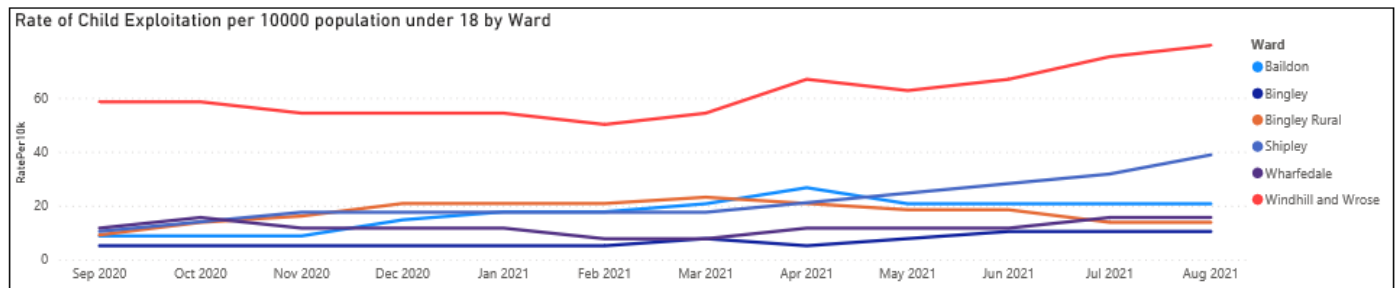
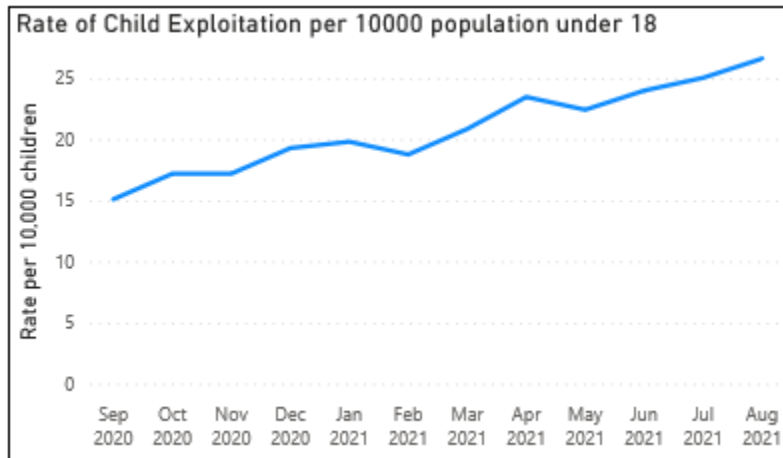
Gender ● Female ● Male



Ethnicity	Sep 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	Apr 2021	May 2021	Jun 2021	Jul 2021	Aug 2021
Asian/British Asian - Bangladeshi	1	1	1	1	1							
Asian/British Asian - Other				1	1	1	1	2	2	1	1	1
Asian/British Asian - Pakistani												1
Black/Black British - African	1	1	1	1	1	1	1	1				1
Gypsy / Roma											1	1
Gypsy/Roma									1	1		
Information Not Yet Obtained										1	1	
Mixed - Other								1	1	1	1	1
Mixed - White/Black Caribbean					1	1	1	1	1	1	1	1
Traveller of Irish Heritage	1	1	1	1				1	1			
White - British	11	11	10	9	9	9	9	10	10	11	12	11

COMPARISON OF SHIPLEY WARDS

Ward	Average number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
Windhill and Wrose	12.23	2384	51.3
ShIPLEY	4.23	2817	15.0
Baildon	4.50	3350	13.4
Bingley Rural	5.23	4286	12.2
Wharfedale	2.57	2531	10.1
Bingley	2.53	3770	6.7
Total	30.70	19138	16.0





Report of the Shipley Area Co-ordinator to the meeting of Shipley Area Committee to be held on 26th January 2022

M

Subject:

Street Cleansing Service in the Shipley Area

Summary statement:

This report recommends minor operational changes to the Street Cleansing Service in the Shipley Area Constituency and shows trends of the numbers of fly tipping and cleansing cases reported to the council.

EQUALITY & DIVERSITY:

No specific equality and diversity issues. Decisions will need to be made in line with Equal Rights legislation. This will require Area Committees to assess the potential equality impact of any decisions they make.

Jason Longhurst
Strategic Director Place

Report Contact: Damian Fisher
Phone: (01274) 437062
E-mail: damian.fisher@bradford.gov.uk

Portfolio:

Neighbourhoods and Customer services

Overview & Scrutiny Area:

Corporate Environment and Waste Management

1. SUMMARY

- 1.1 This report recommends minor operational changes to the Street Cleansing Service in the Shipley Area Constituency and shows trends of the numbers of fly tipping and street cleansing cases reported to the council.

2. BACKGROUND

- 2.1 During austerity the Council made the difficult decision to reduce the budget allocated for street cleansing services. This required large scale changes to how the service was to be administered but to ensure coverage across the district with fewer operatives on the ground.
- 2.2 In March 2019 Shipley Area Committee recommended that the service moved away from ward-based working, to more zonal working and allocation of set days for different localities to be cleaned. High footfall gateways and litter hotspots were added to daily gateway routes so that the worst affected locations would still get addressed more frequently. This constituency model was based on need and focused on housing density and known litter levels and were cleaned to a set frequency. After cleaning gateway routes, 2 large area based teams gang (8 in each gang) would work to a prescribed pattern in the Constituency.
- 2.3 In principle
Gateways were cleaned **daily**
High density housing e.g. terraces / back-to-backs – cleaned **weekly**
Medium density housing e.g. social housing estates – cleaned **fortnightly**
Low density housing e.g. suburban estates with majority off-road parking – cleaned **four weekly**
Rural roads – at the discretion of the cleansing manager
- 2.4 This model has the following advantages:
- Gives the Clean teams experience of working in all six wards.
 - Increases the visible presence of cleaning staff.
 - With prescriptive working Roles and responsibilities clearly understood by staff and managers.
 - A prescribed day of working would also allow programmed days of action for residents to move cars to allow more effective litter clearance, mechanical sweeping and gully cleaning. In addition to ensure that they are not in an area so as to disrupt other departments' operations e.g. Waste Collection.
 - More effective mechanism to performance manage teams in terms of all work undertaken as opposed to ward based working.
 - Flexible model if staff are sick or on holiday and allows for members of the team to move to emergencies (e.g. road traffic accidents, dead animals) in other areas of the constituency.
 - More efficient use of resources targeting areas of need, eliminating down time in terms of cleaning areas that are not dirty or littered

The model is flexible and could always be changed quickly if needed e.g. Increasing a street from a fortnightly to a weekly clean if needed.

When the new arrangements were put in place in 2019 there were a few teething problems as staff got used to the new ways of working and familiarisation with different work patterns. By early 2020 the service was starting to see improvements

evidenced in terms of reduced complaints and cleanliness.

2.5 A disadvantage with this model is there is no ownership for Cleansing teams in specific wards. In discussions with officers and operational staff it is recommended that each ward has a designated clean team that will continue work to a prescribed working pattern as outlined above. This would have the same operational benefits as the existing model but would also allow closer partnership working with Wardens and to target environmental enforcement issues.

2.6 It would also give the public a clear understanding as to how often and when their area or street would be cleaned. In the future it is the intention that if a complaint was received by the contact centre the operator would be able to inform the public of their next scheduled clean, rather than generate a complaint or service request for the team to react to unless it was an emergency. This will hopefully reduce complaints in the long term.

2.7 **Hybrid model (Prescribed working with designated Clean team in each Ward)**

Officers are therefore proposing to implement this change. Gateways would still be cleaned first thing in the morning. It is important the majority of gateway routes are checked daily to try and make sure the most travelled roads and ‘shop window’ of the district are clean. This is necessary as over 50% of the Areas litter bins are sited on gateways and where the majority of pedestrian footfall and littering occurs. The only exemption to this would be if the Manager felt that some of the less busy gateways could allow a lower frequency e.g. twice a week. They could do so with the approval of the Area Coordinator and on the condition that the frequency would return to a daily frequency if levels of litter deteriorated. After cleaning gateways teams would work a set daily pattern of work within their prescribed ward. An example of a map of Shipley is shown in Appendix 1. If the new methodology is approved maps will be produced for all wards and made available as soon as possible.

2.8 For information the numbers of street cleansing and fly tip cases that have been reported to the contact centre by numbers and type of request / complaint are shown in Appendix 2.

3. OTHER CONSIDERATIONS

3.1 None

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Resources are allocated from base budget by levels of litter, numbers of service requests and experience of the cleansing and parks manager and other officers within the service.

Ward	Staff Hrs	Staff
Shipley	136.5	4
Windhill & Wrose	106.5	3
Bingley Rural	116	4
Baildon & Wharfedale	109	3
Bingley	127	4
Parks	79	2
Total	674	20

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Options when staff levels become critically low.

- Teams buddy up together
- Use of Spare Drivers

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 None specific.

6. LEGAL APPRAISAL

6.1 None

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

7.1.1 Local teams has the potential to create more sustainable solutions to local issues.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

7.2.1 No specific issues

7.3 COMMUNITY SAFETY IMPLICATIONS

7.3.1 No specific issues

7.4 HUMAN RIGHTS ACT

7.4.1 There are no Human Rights Act implications arising from this report.

7.5 TRADE UNION

7.5.1 Trade unions are regularly consulted at levels 1, 2 and 3 with regards to Street Cleansing operations and staffing issues.

7.6 WARD IMPLICATIONS

7.6.1 The information in this report is relevant to all Wards in Shipley

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

7.7.1 The proposed new working fits in with Locality Planning

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

7.8.1 None specific

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

7.9.1 None

8. NOT FOR PUBLICATION DOCUMENTS

8.1 There are no not for publication documents.

9. OPTIONS

9.1 Option 1

New Hybrid Working – As detailed in 2.7

9.2 Option 2

No change to the current model introduced in 2019 as detailed in 2.2 to 2.4.

10. RECOMMENDATIONS

10.1 That members select option 1 as the preferred cleansing delivery model and that officers to work up detailed work patterns in each ward.

10.2 Officers draft work patterns similar to the Shipley example in Appendix 1 as soon as practicable.

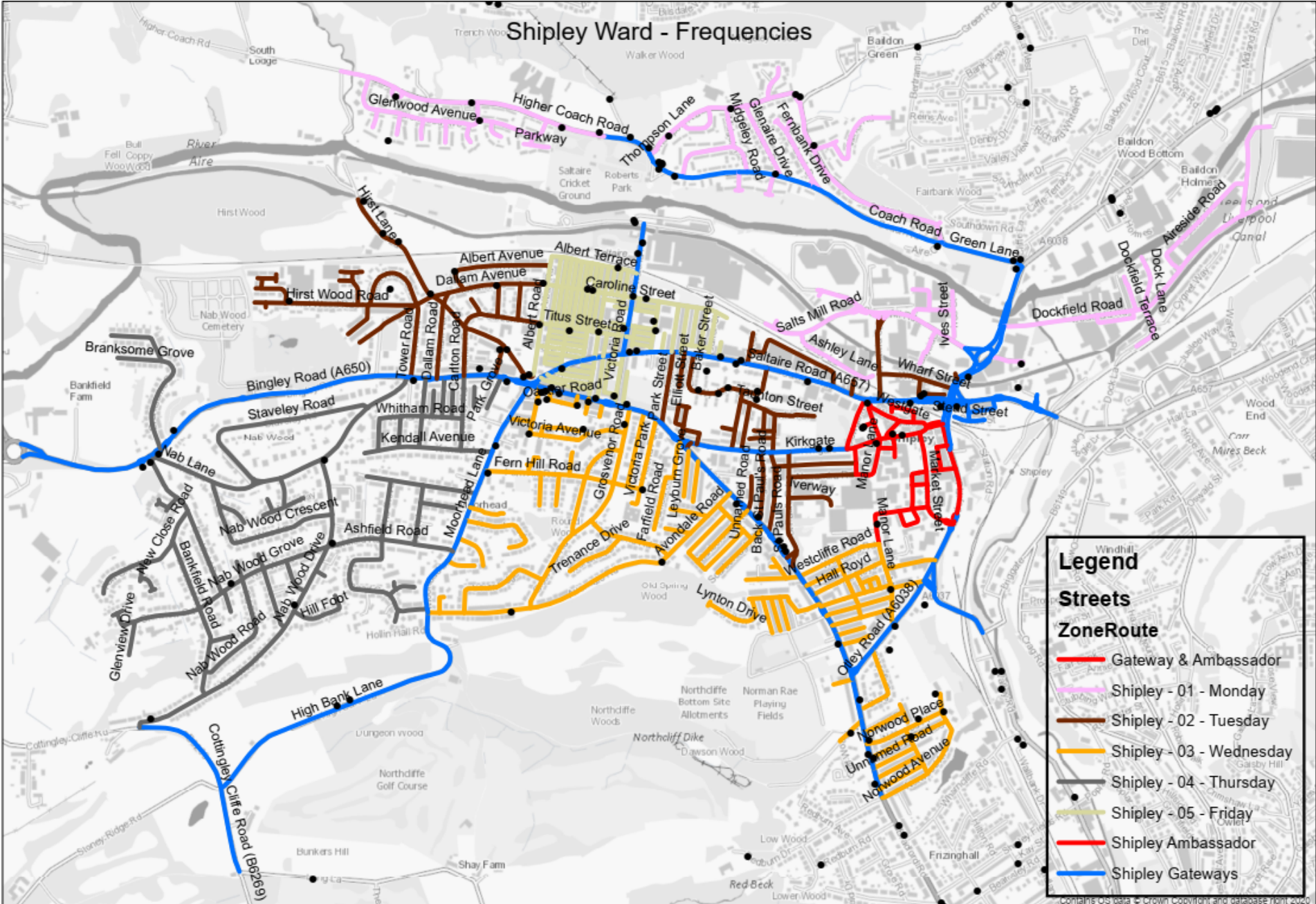
11. APPENDICES

11.1 Appendix 1 – Example of Shipley Ward frequencies.

11.2 Appendix 2 – Shipley Street Cleansing Fly Tipping Cases reported to the contact centre.

12. BACKGROUND DOCUMENTS

12.1 Street Cleansing – Document Y Shipley Area Committee 6th March 2019.



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Ward	Detritus & Mud	Dog Fouling	Green Bags Not Collected	Human Excrement	Leaves/Blossom	Litter	Litter Bin Full	Other	Total
Windhill & Wrose	12	59	2	1	63	69	34	61	301
Wharfedale	21	18	3		48	20	118	38	266
ShIPLEY	23	88	7	3	107	136	152	109	625
Bingley Rural	37	70	2		75	90	63	75	412
Bingley	32	58	1	6	97	117	116	84	511
Baildon	37	51	6	1	138	84	131	68	516
Across Multiple Wards	17	25	1	4	55	77	88	51	318
Total	179	369	22	15	583	593	702	486	2949

Ward	2017	2018	2019	2020	2021	Total
Windhill & Wrose	47	47	75	57	75	301
Wharfedale	42	45	88	50	41	266
ShIPLEY	99	81	161	150	134	625
Bingley Rural	75	58	98	110	71	412
Bingley	81	83	154	101	92	511
Baildon	146	125	105	71	69	516
Across Multiple Wards	46	58	84	75	55	318
Total	536	497	765	614	537	2949

Ward	Average Cases Per Month
Windhill & Wrose	6
Wharfedale	3
ShIPLEY	11
Bingley Rural	6
Bingley	8
Baildon	6
Across Multiple Wards	5
Total	45

Ward	2017	2018	2019	2020	2021	Total
Windhill & Wrose	88	83	151	118	120	560
Wharfedale	13	12	19	24	11	79
ShIPLEY	105	101	141	181	148	676
Bingley Rural	88	60	122	186	98	554
Bingley	71	56	62	70	29	288
Baildon	88	96	87	82	81	434
Across Multiple Wards	72	84	71	131	89	447
Total	525	492	653	792	576	3038

Ward	Ave Cases per Month
Windhill & Wrose	10
Wharfedale	1
ShIPLEY	12
Bingley Rural	8
Bingley	2
Baildon	7
Across Multiple Wards	7
Total	48



Report of the Shipley Area Co-ordinator to the meeting of Shipley Area Committee to be held on 26th January 2022

N

Subject:

Supporting Covid Response Activity - £60,000 reward grant

Summary statement:

Shipley Area Committee has been allocated £60,000 for voluntary organisations who supported and continue to support local communities since the pandemic started in March 2020. This report proposes how grants could be allocated.

EQUALITY & DIVERSITY:

The grants to voluntary community organisations will contribute to delivery of the Councils' equality objectives through strong and active ongoing engagement with organisations and groups to assist in activities and work which are inclusive for all communities.

Jason Longhurst
Strategic Director Place

Portfolio:

Neighbourhoods and Customer Services

Report Contact: Damian Fisher
Phone: (01274) 437062
E-mail: damian.fisher@bradford.gov.uk

Overview & Scrutiny Area:

Corporate

1. SUMMARY

- 1.1 Shipley Area Committee has been allocated £60,000 for voluntary organisations who supported and continue to support local communities since the pandemic started in March 2020. This report proposes how grants could be allocated.

2. BACKGROUND

- 2.1 At Executive meeting on 2nd March 2021 it was agreed to provide each of the Area Committee's with £60,000 to invest in supporting Covid response activity.
- 2.2 It is proposed that the fund is split equally across the six wards and that Ward Cllrs in consultation with ward officers consider the most appropriate organisations to allocate the fund.

3. OTHER CONSIDERATIONS

- 3.1 None

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 £60k to be split equally between the six wards in the Shipley Constituency (10K each)

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 None

6. LEGAL APPRAISAL

- 6.1 None

7. OTHER IMPLICATIONS

7.1 SUSTAINABILITY IMPLICATIONS

- 7.1.1 There are no sustainability implications.

7.2 GREENHOUSE GAS EMISSIONS IMPACTS

- 7.2.1 There is no impact on greenhouse gas emissions

7.3 COMMUNITY SAFETY IMPLICATIONS

- 7.3.1 There are no community safety implications.

7.4 HUMAN RIGHTS ACT

- 7.4.1 None

7.5 TRADE UNION

7.5.1 None

7.6 WARD IMPLICATIONS

7.6.1 This fund is for voluntary organisations in all Wards in the Shipley Constituency.

7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS

7.7.1 This fund will assist organisations to continue help local communities.

7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

7.8.1 No specific issues.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

7.9.1 None

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None

9. OPTION

9.1 That the committee supports the recommendations highlighted in 10.1 and 10.2.

10. RECOMMENDATIONS

10.1 The £60,000.00 is split equally between each of the 6 wards - £10,000 each.

10.2 Ward Officers liaise with their Ward Councillors to decide which organisations will receive a proportion of the grant.

11. APPENDICES

11.1 None

12. BACKGROUND DOCUMENTS

12.1 None

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